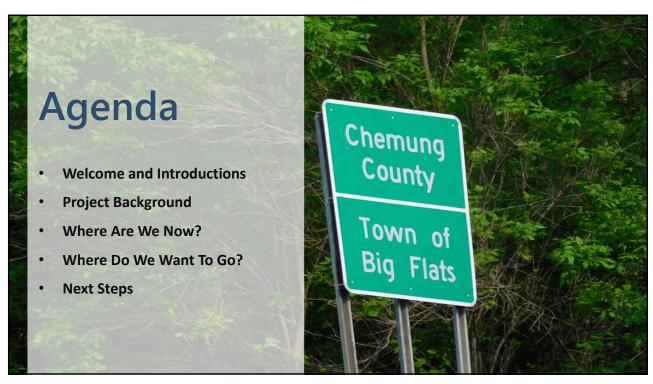
# Appendices

# Appendix A Public Meeting Presentations





# **Introducing the Project Team**

STEG/IDA – Joe Roman

**Chemung County – Nicolette Wagoner** 

**Legislator – Christina Sonsire** 

Committee Attorney – Tom Reilly

Town Board – Ed Fairbrother, Bob Adams
Commercial – Brian Liddy (Simmons Rockwell)

Residents – Liz Corveleyn, Frank Potter

Planning Board - Scott Etsy

Planning and Code – Tom Whispel



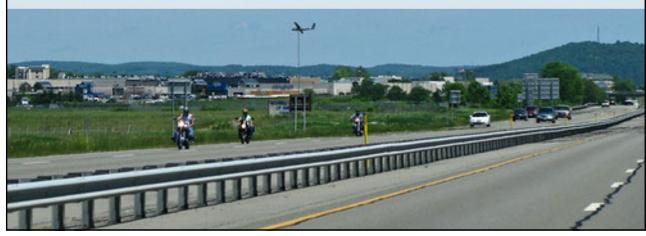
Steering

**Members** 



3

# **Project Background & Process**

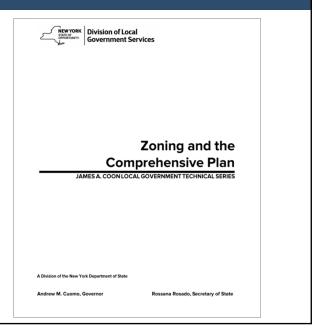


Δ

# What is a Comprehensive Plan & Why Update?

#### A document that...

- Identifies a shared vision for your community
- Provides direction and guidance for land use and associated policies
- Defines a set of goals and policies to direct and accommodate future growth
- Legal basis for zoning code amendments



5

## **Benefits of an Updated Comprehensive Plan**

- Defining the community's vision for growth and preservation
- Builds ownership and support for implementation activities
- Improve opportunities for funding



## **Recent and On-Going Planning and Development Activity**



- Regional Airport Improvement Project
- · Rails to Trails Extension Project
- Drainage Study Master Plan
- · Arnot Mall Redevelopment
- CR 64 Car Dealership Developments
- PUD Developments Shalerock and J.O.S.H. Real Estate
- Airport Business Park

7

### **Past Plans**



1998

Plan

Town of Big Flats Comprehensive

2004

Town of Big Flats Hazard Mitigation Plan

2006

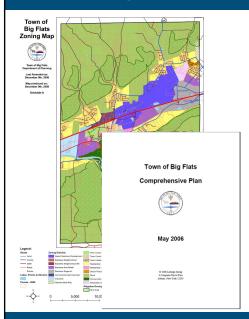
Town of Big Flats Comprehensive Plan 2008

Chemung River Trail Assessment and Management Plan

I-86 Innovation Corridor – Strategic Action Plan

2015

# 2006 Comprehensive Plan: Land Use



Overarching principles to guide future land use development in the Town:

- Preserve rural character
- Promote high quality design
- Focused development around airport node
- Various zoning-related strategies
- Target strategies for big box development

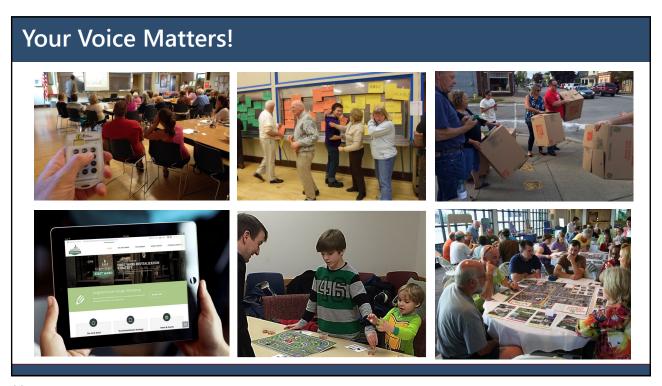
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#### How Do We Get There?

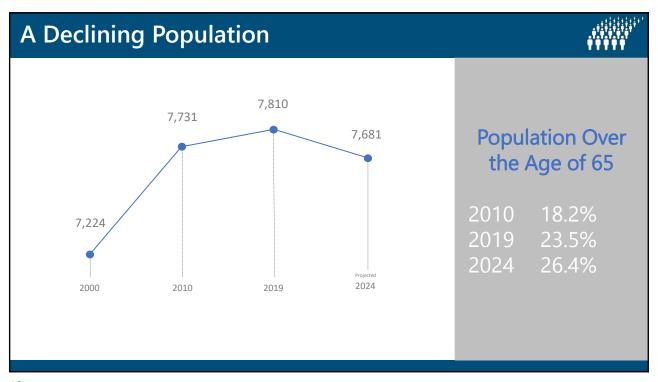
- Existing Conditions
- Evaluate Trends
- Vision, Goals, and Objectives
- Future Land Use Plan and Strategies
- Identify Policies, Programs, and Initiatives

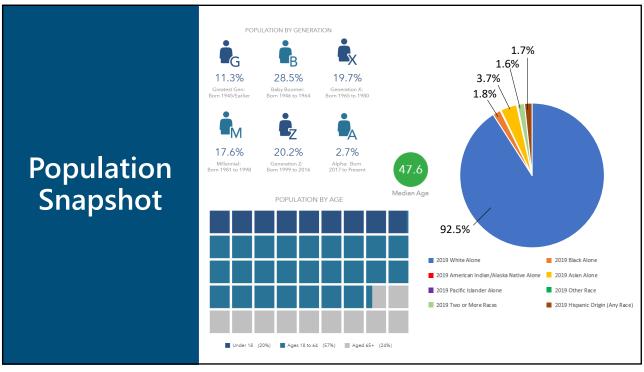


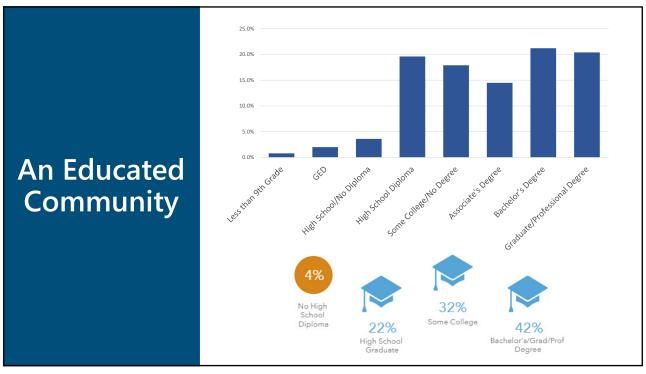
**Community Engagement** 

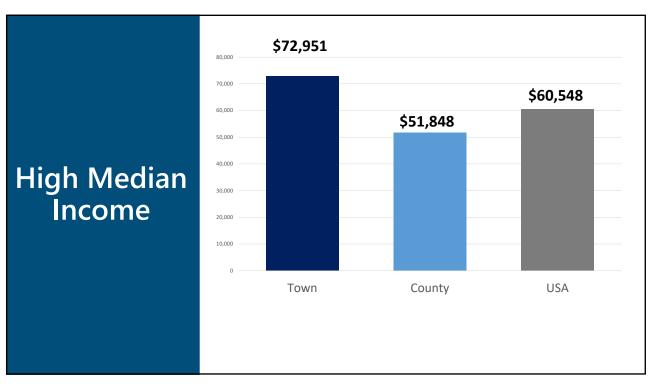


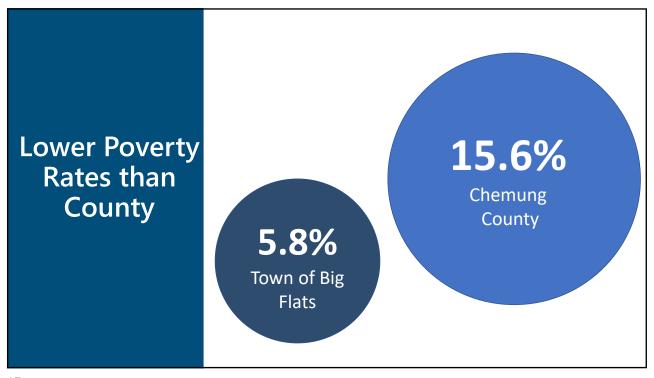


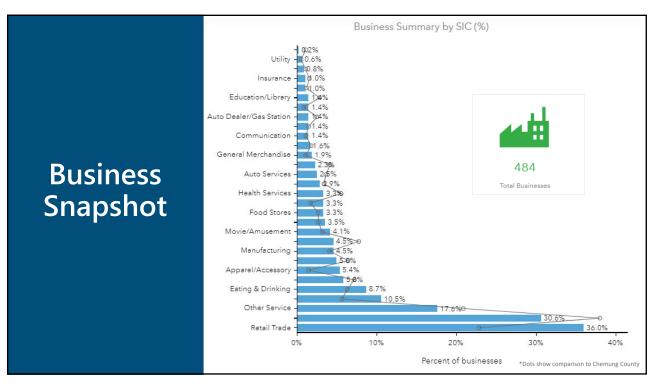


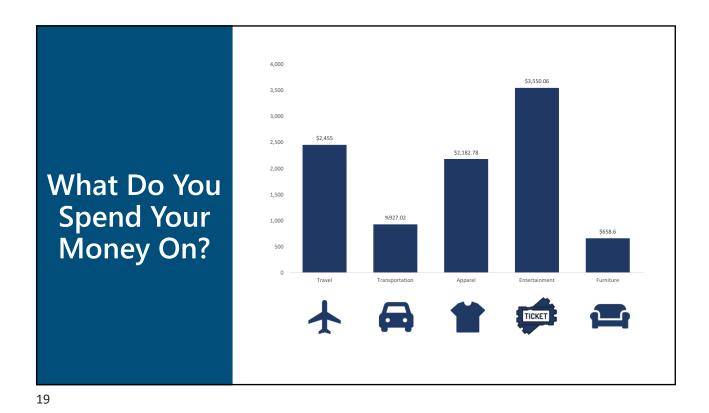












Housing Snapshot

\*\*Snapshot\*

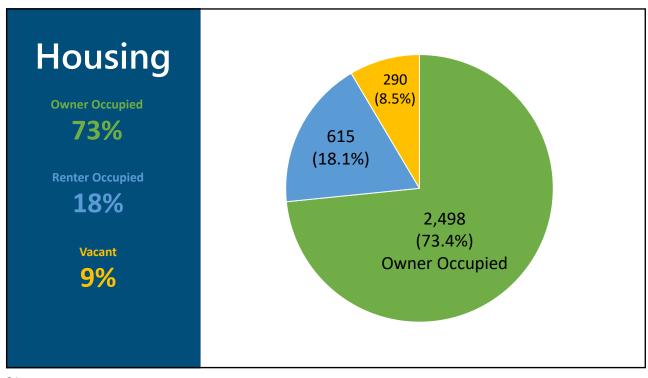
\*\*Snapshot\*

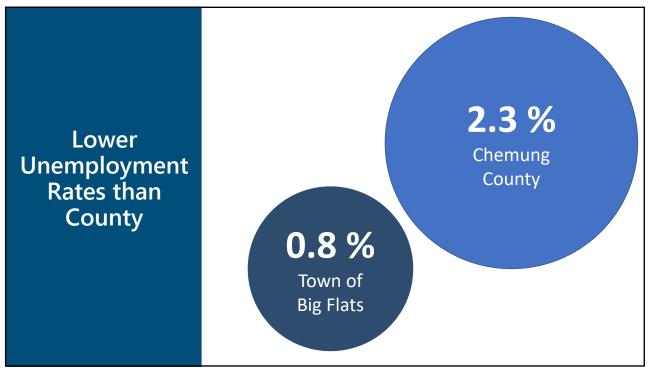
\*\*Snapshot\*

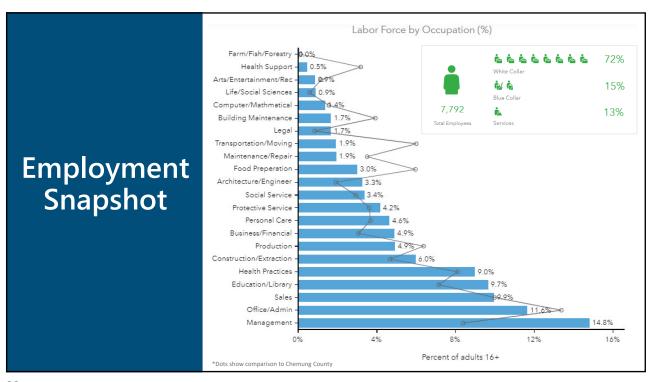
\*\*I60,000

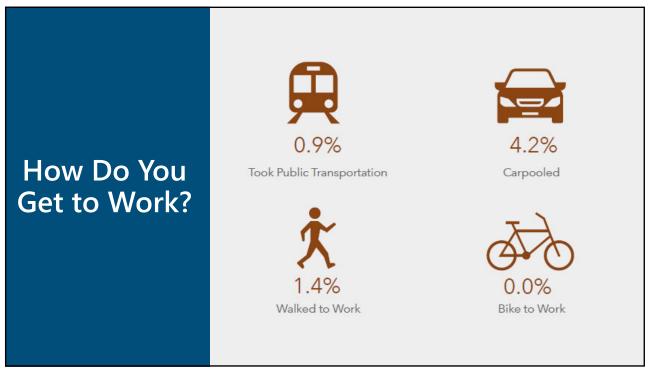
\*\*Snapshot\*

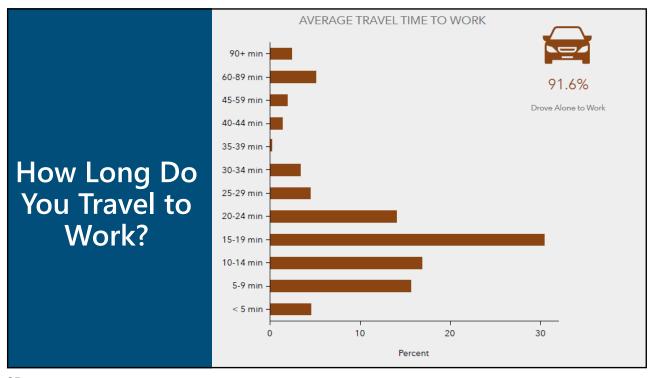
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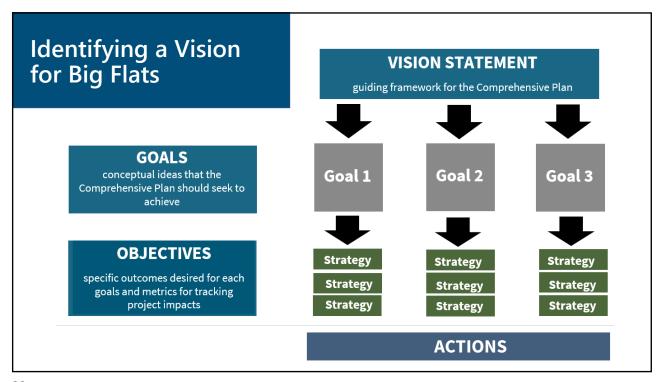






- **Declining population**
- Aging population
- Prosperous community
- Limited diversity in population
- High traffic volumes on through routes
- Opportunity to strengthen trail network
- 367+ acres of parkland, but gaps in access
- Focused development potential







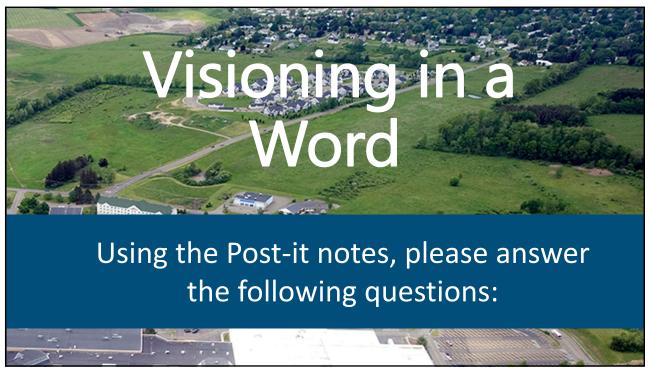
# Emerging Themes...

- Central "hub"
- Elmira/Corning Regional Airport
- I-86 Corridor
- · Quality of Life
- Outdoor Recreation
- ✓ Transparent, fair, and inclusive development processes
- ✓ Provide centralized, easily accessible information

31





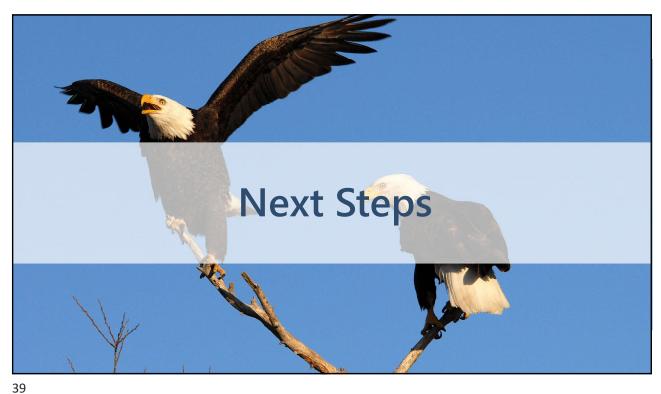


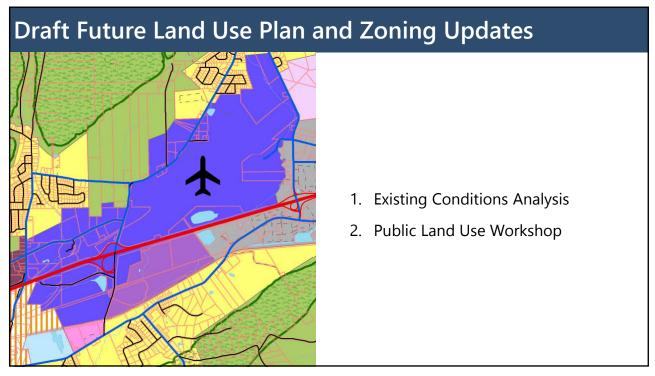
















#### Town of Big Flats

#### **COMPREHENSIVE PLAN UPDATE**

Public Meeting #2 September 17, 2020 @ 6:30 PM

#### **MEETING SUMMARY**

#### Welcome

Jayme Thomann, Robert Switala, and Danielle Feygin welcomed attendees and covered the following:

- Comprehensive Plan Update Process Recap
- What we've heard from past public meetings
- Focus on town vision, future development, and open spaces
- Overview and description of all interactive public engagement boards
- Directions on how to use colored stickers on interactive boards

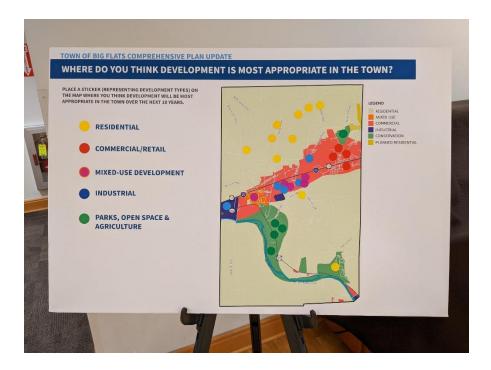
#### **Workshop**

After the introduction, the Attendees were asked to share their opinion on various development types in specified character areas. Using a sticker, each attendee shared where they thought residential, commercial/retail, mixed-use, industrial, or open space development was most appropriate in the Town of Big Flats. Attendees also shared the additional types of housing, recreational improvements, and kinds of businesses they envisioned for the Town. A survey was also made available to provide a virtual opportunity for the public to participate, as attendance was expected to be low due to COVID-19. Combined results of the interactive boards and online survey are below.



#### **Question 1: Developments Types in Character Areas over the next 10 years**

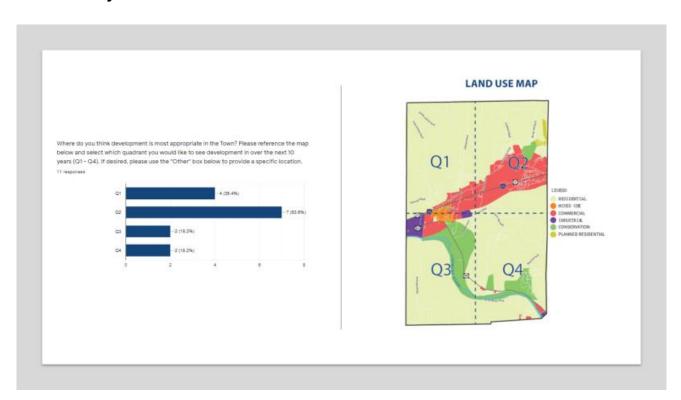
#### **Interactive Board:**



#### Results:

Participants noted that they felt that light industrial/manufacturing was most needed in the town, specifically, in areas within the Town of Big Flats that are currently being utilized for industrial, mixed-use, and commercial/retail purposes.

#### **Online Survey:**





#### Results:

Online survey participants were asked a slightly different question to suit the functionality of the online survey platform. Respondents noted that they would like to see more development occur in Quadrant 2, which is primarily a residential and commercial area. The Elmira Corning Regional Airport is also located within this quadrant.

#### **Question 2: Types of Businesses Over the Next 10 Years:**

#### **Interactive Board:**

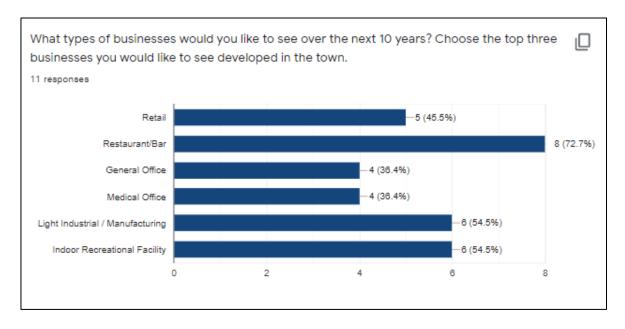


#### Results:

Those who attended the public meeting overwhelmingly marked that they would like to see more light industrial/manufacturing developments within the town over the next 10 years.

# В

#### **Online Survey:**



#### Results:

Survey respondents marked that they would like to see an increase in the number of restaurants and bars throughout the Town.

#### **Question 3: Types of Housing Over the Next 10 Years**

#### **Interactive Board:**



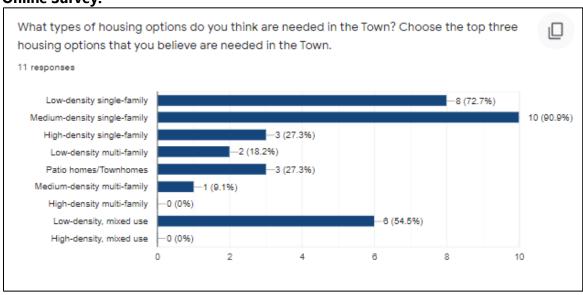
NATIONAL FIRM. STRONG LOCAL CONNECTIONS.

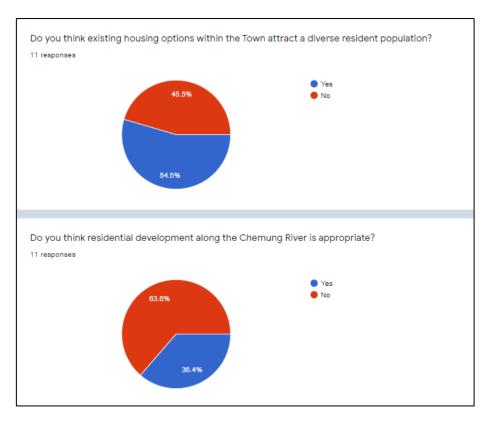


#### Results:

Public Workshop participants indicated that they would like to see an increase in low-density single-family, medium-density single-family, low-density multi-family, and patio/townhomes developments over the next 10 years. Respondents also indicated that they feel existing housing options attract a diverse resident population, and that they do not think that residential development along the Chemung River is appropriate.

**Online Survey:** 







#### Results:

Survey results showed a desire for more both low-density single-family homes and medium-density single-family homes to be built over the next 10 years. Residents had a split opinion on whether or not existing housing types attract a diverse resident population. Residents also felt that residential development along the Chemung River was appropriate.

#### **Question 3: Types of Recreational Improvements Over the Next 10 Years**

#### **Interactive Board:**

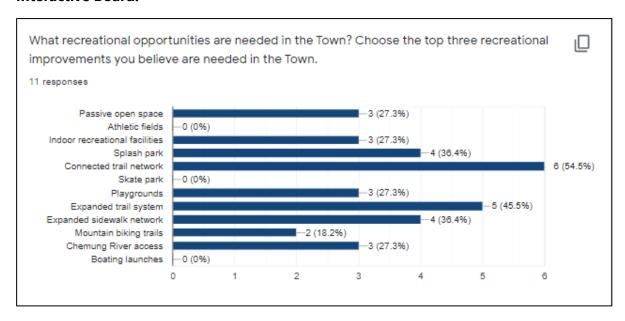


#### Results:

Sticker placement indicated mixed results, where a number of public meeting participants felt that recreational improvements should be made in various ways within the town. Specifically, participants indicated that passive open space, athletic fields, indoor recreational facilities, splash parks, playgrounds, expanded trail systems, expanded sidewalk networks, boating launches, Chemung River access and connected trail improvements should be considered.



#### **Interactive Board:**



#### Results:

The online survey also showed ample variety, where survey respondents indicated that they would like to see an assortment of recreational opportunities be made available, where connected trail network and expanded trail network received the greatest number of votes.

#### **Next Steps**

- Steering Committee Meeting #5
- Draft and Comprehensive Plan and Zoning Update
- · Town Board Meeting
- Public Workshop

# Appendix B Steering Committee Meeting Presentations



# Djhqgd

- Welcome & Introductions
- What is a Comprehensive Plan?
- Project Background
- Scope of Work / Schedule
- Setting the Framework: Interactive Exercise
- Next Steps





# What is a Comprehensive Plan & Why Update?

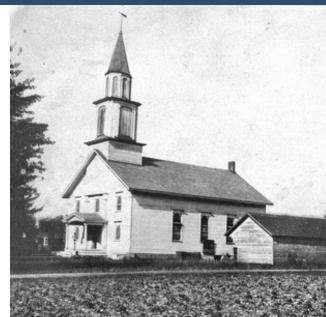
#### A document that...

- Identifies a shared vision for your community
- Provides direction and guidance for land use and associated policies
- Defines a set of goals and policies to direct and accommodate future growth
- Legal basis for zoning code amendments



### **Benefits of an Updated Comprehensive Plan**

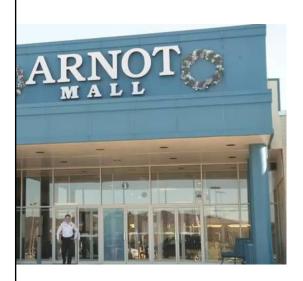
- Defining the community's vision for growth and preservation
- Builds ownership and support for implementation activities
- Improve opportunities for funding



5



# Recent and On-Going Planning and Development Activity



- Regional Airport Improvement Project
- Rails to Trails Extension Project
- Drainage Study Master Plan
- Arnot Mall Redevelopment
- CR 64 Car Dealership Developments
- PUD Developments Shalerock and J.O.S.H. Real Estate
- Airport Business Park

7

## 2006 Comprehensive Plan

Town of Big Flats

Comprehensive Plan



May 2006

⊕ 2006 Laberge Group
4 Computer Drive West

- 2006 Plan lacks a defining vision statement for the community
- Goals and strategies developed for seven key target categories

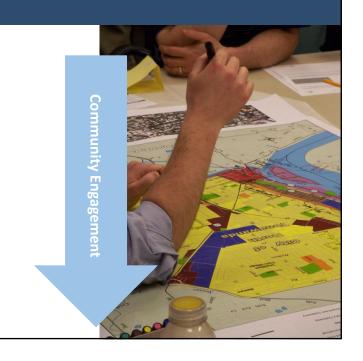


- Preserve rural character
- Promote high quality design
- Focused development around airport node
- Various zoning-related strategies
- Target strategies for big box development

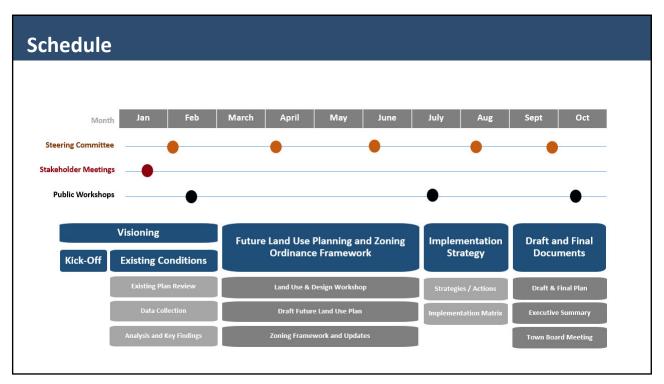


#### **Scope Overview**

- Update Existing Conditions / Evaluate Trends
- Vision, Goals + Objectives
- Future Land Use Plan, Zoning Updates and Strategies
- Implementation Strategy



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## **Steering Committee: Guiding the Process**

- Attend meetings throughout the process (approx. every 8 weeks)
- Help set direction and objectives
- Review deliverables and provide feedback
- Assist with community outreach









### **Stakeholder Engagement: Informing the Process**

- Residents
- Property owners
- Business Owners
- Developers
- Bicyclists
- School District
- Boards/Commissions



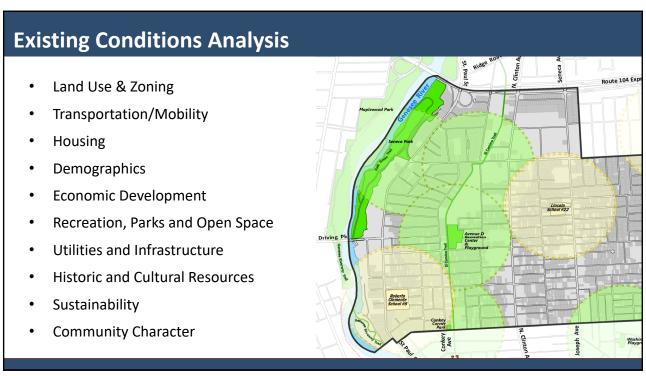
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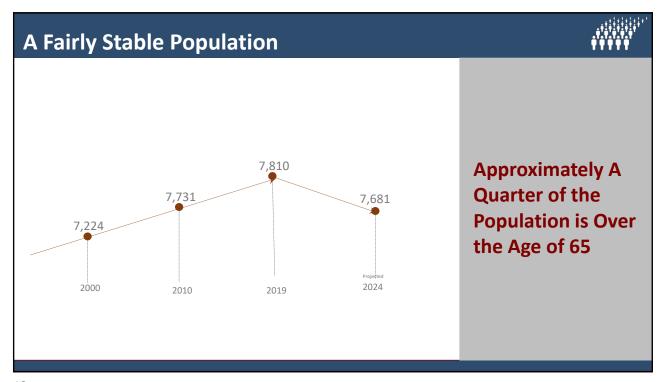
# **Public Engagement: Inclusive Process**

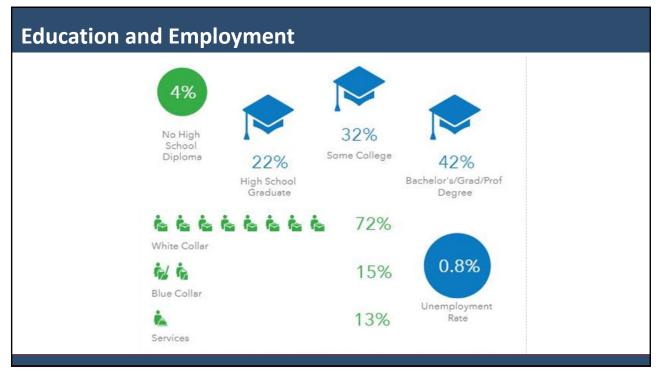
- Visioning Workshop
- Land Use Workshop
- Public Hearing









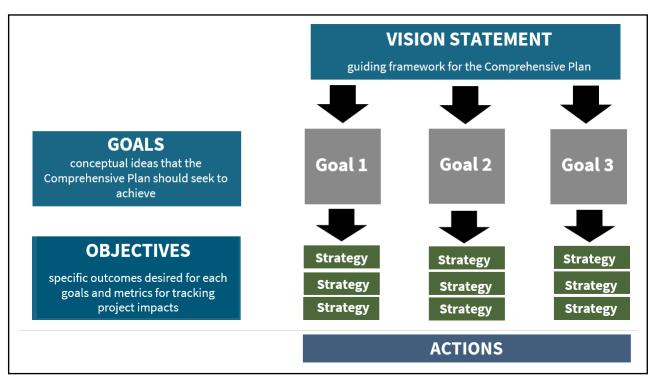


# **Housing Snapshot**

	Census 2010		2019		2024	
Housing Units by Occupancy Status and Tenure	Number	Percent	Number	Percent	Number	Percent
Total Housing Units	3,267	100.0%	3,403	100.0%	3,415	100.0%
Occupied	3,083	94.4%	3,113	91.5%	3,061	89.6%
Owner	2,555	78.2%	2,498	73.4%	2,444	71.6%
Renter	528	16.2%	615	18.1%	617	18.1%
Vacant	184	5.6%	290	8.5%	354	10.4%

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#### **Future Land Use Planning Considerations**

- What is the vision for the long-term development of the Town?
- How would you like areas that have the greatest chance to change, to develop (or not) **over the next 10 years**?
- What land use / "character" best describes your vision?

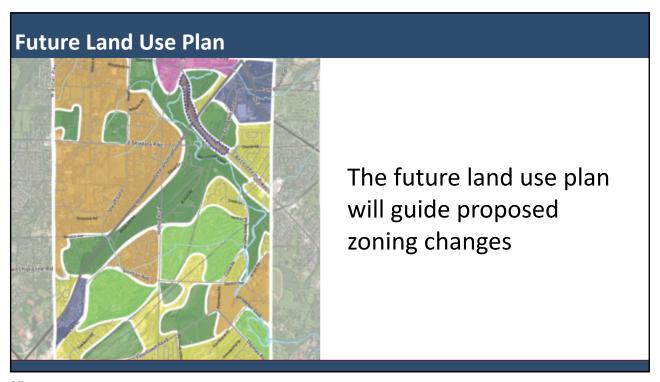
You define the <u>where</u>, we'll identify the tools to help you get there.

25

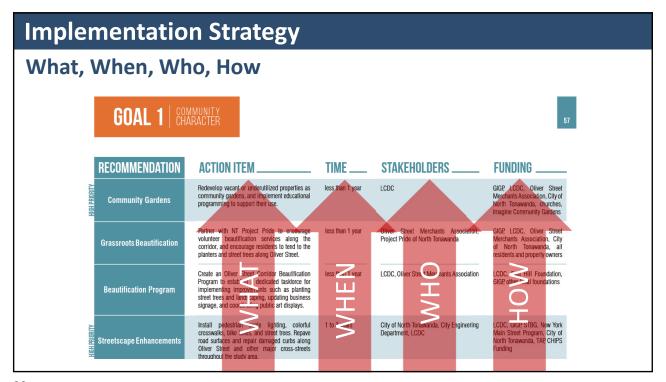
#### **Future Land Use Planning Considerations**

- Mixed Use
- Commercial development
- Gateway considerations and features
- Open space protection
- Industrial development
- Connections and linkages
- Transitional areas
- Residential densities











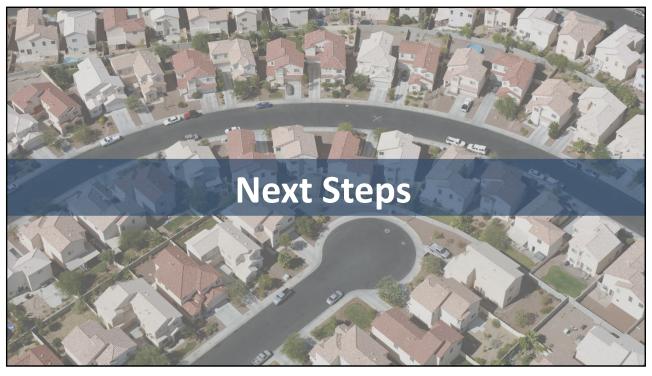










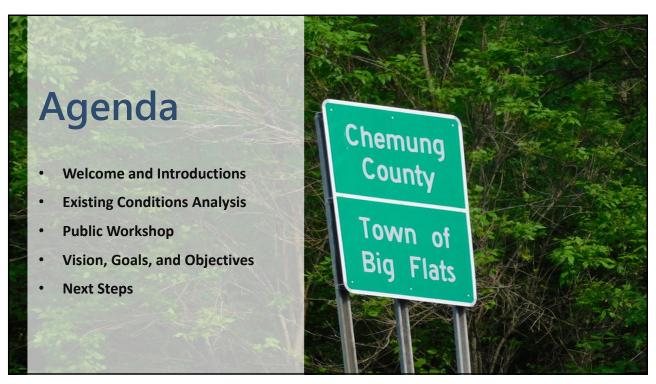


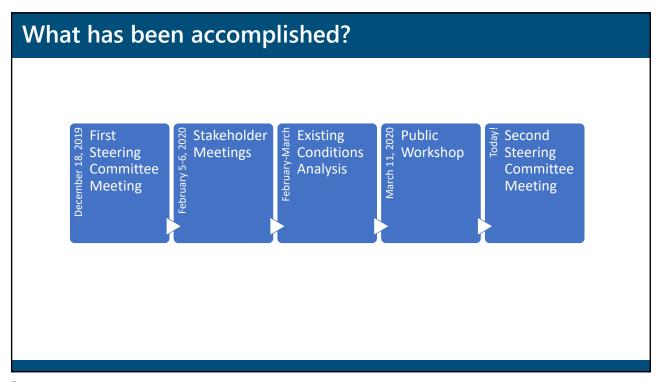
#### **Tentative Future Meeting Topics** SC Meeting #1 Kick-off & Visioning SC Meeting #2 **Existing Conditions Updates** Stakeholder Interviews **Public Visioning Workshop** SC Meeting #3 Land Use Workshop Public Land Use Workshop SC Meeting #4 **Future Land Use Plan and Zoning Updates** SC Meeting #5 FLUP, Zoning, and Implementation Strategy **Full Draft Plan** SC Meeting #6 **Public Hearing**

37

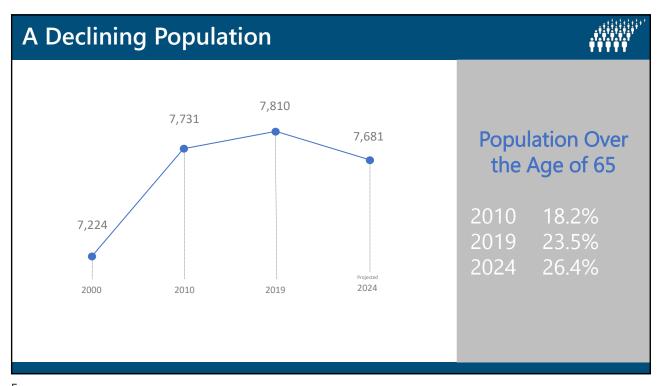


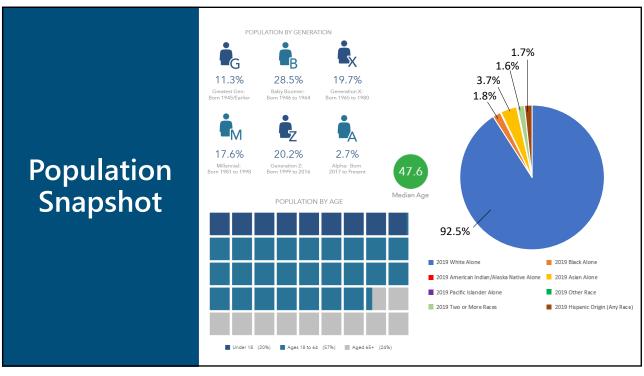


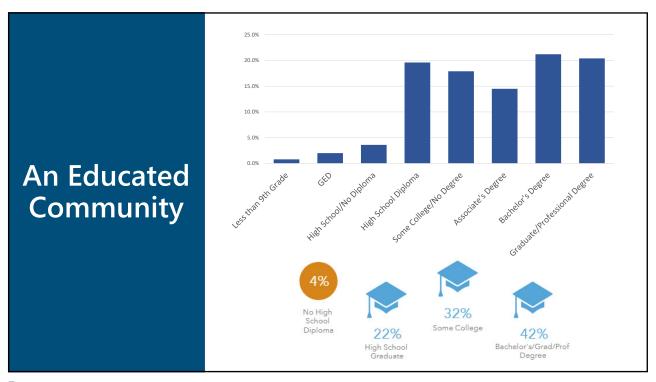


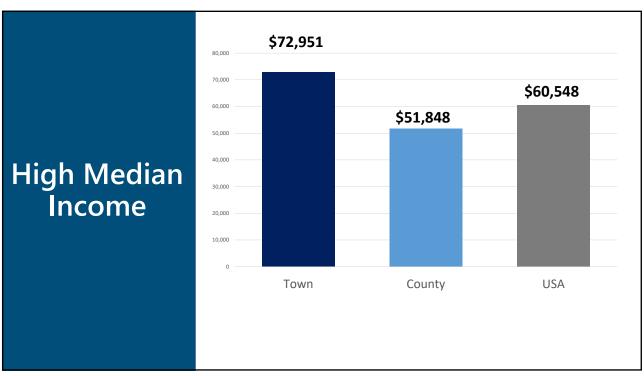


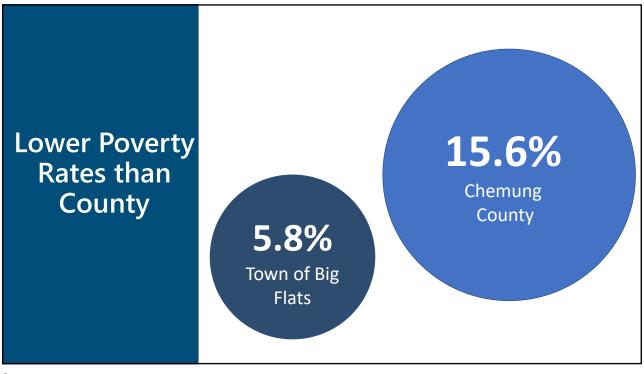


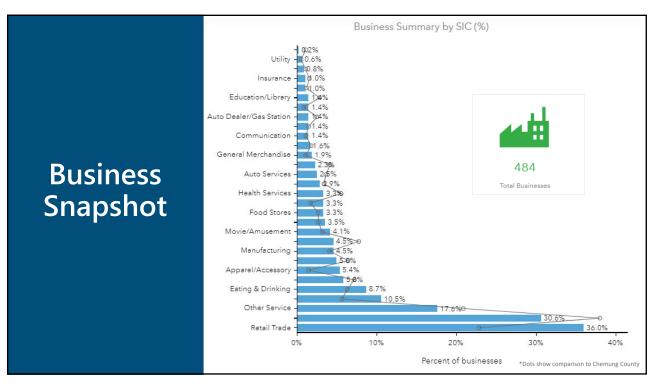


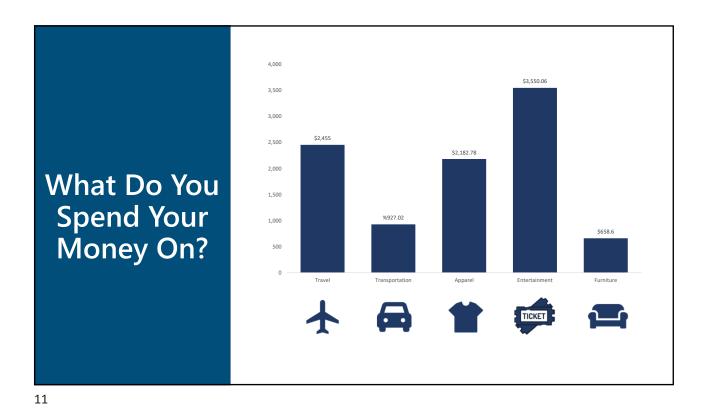












Housing snapshot

3,403
housing units

160,000

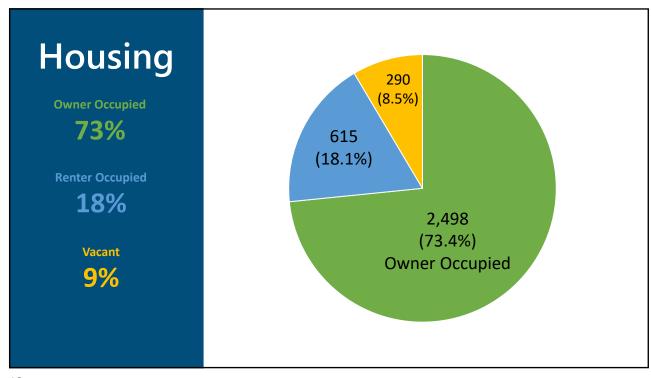
\$12,102

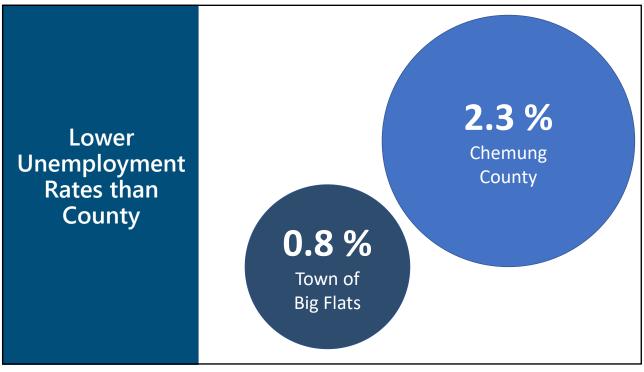
\$916

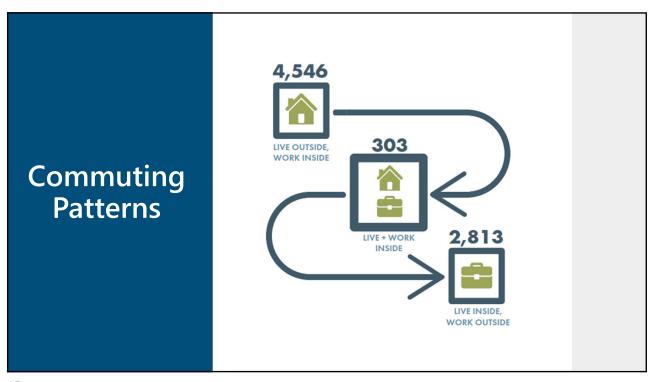
Median Home Value

Average Spent on Mortgage & Basics

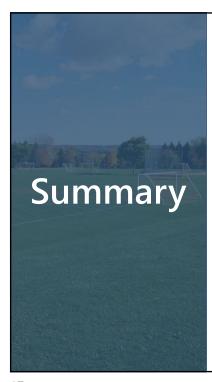
Median Contract Rent



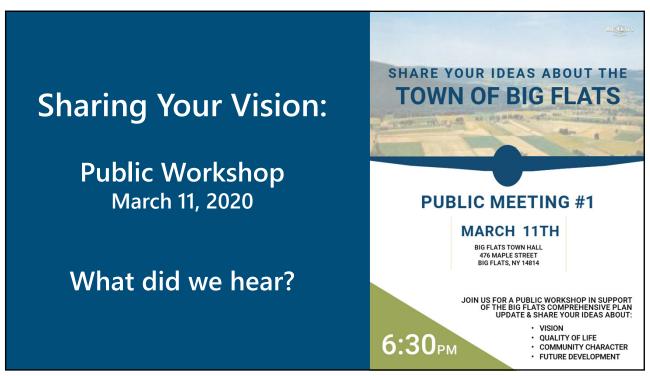




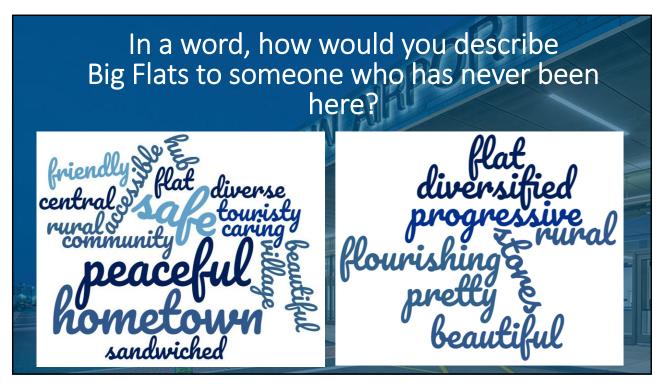


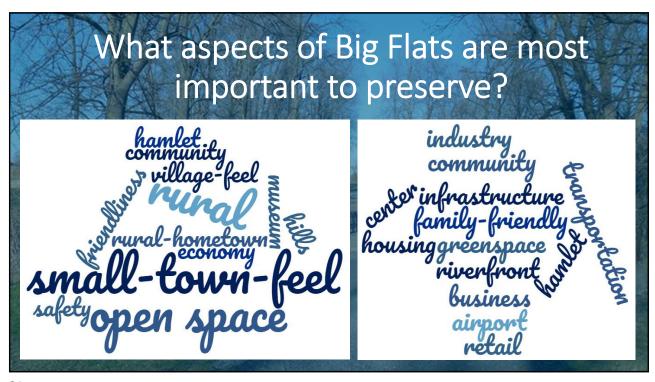


- Declining population
- Aging population
- Prosperous community
- Limited diversity in population
- High traffic volumes on through routes
- Opportunity to strengthen trail network
- 367+ acres of parkland, but gaps in access
- Focused development potential

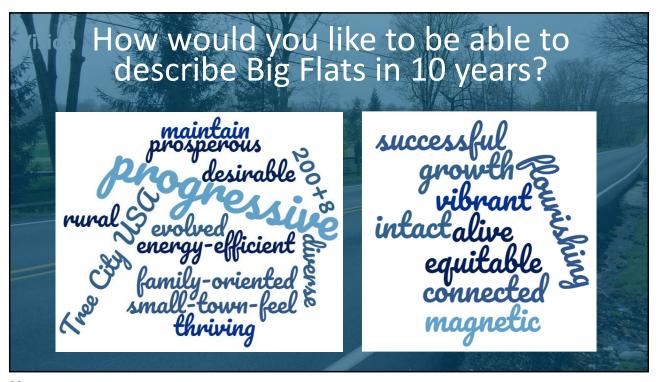




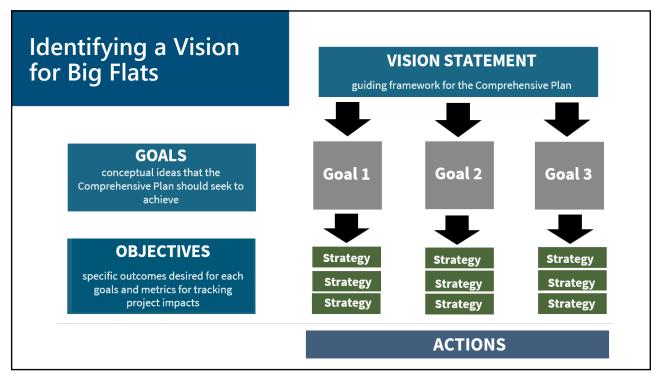










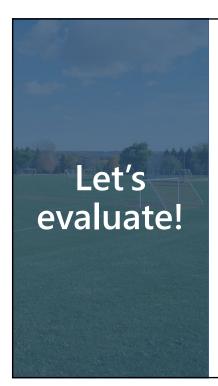


# Central "hub" Elmira/Corning Regional Airport I-86 Corridor Quality of Life Outdoor Recreation ✓ Transparent, fair, and inclusive development processes ✓ Provide centralized, easily accessible information



# **Vision Statement**

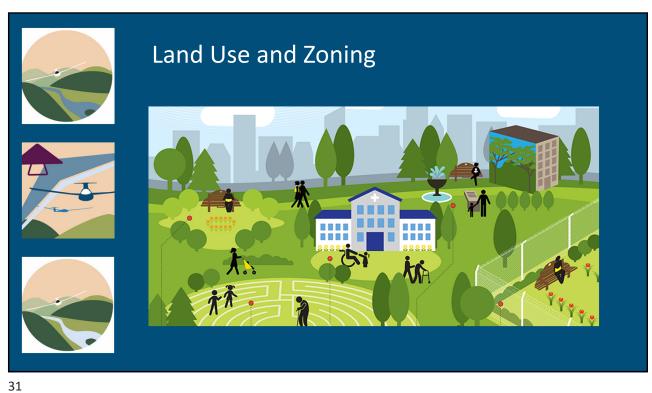
The Town of Big Flats is uniquely positioned to serve as a commercial and industrial hub with rural community characteristics. The Town of Big Flats will continue to maintain its high quality of life, small-town amenities, and recreational assets while encouraging sustainable growth that promotes regional connectivity through economic development and tourism, connected open spaces, and active community engagement.



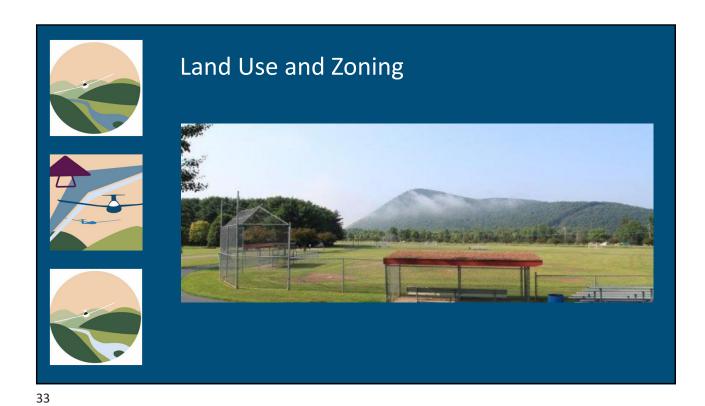
- Is the language positive and in present tense?
- Does the Vision provide a feeling for uniqueness?
- Is the Vision inclusive of the population?
- Does the Vision depict the highest standards of excellence and achievement?
- Does the Vision focus on people and quality of life?
- Does the Vision addresses a time period 15 to 20 years in the future?
- Is the language easily understood by all?

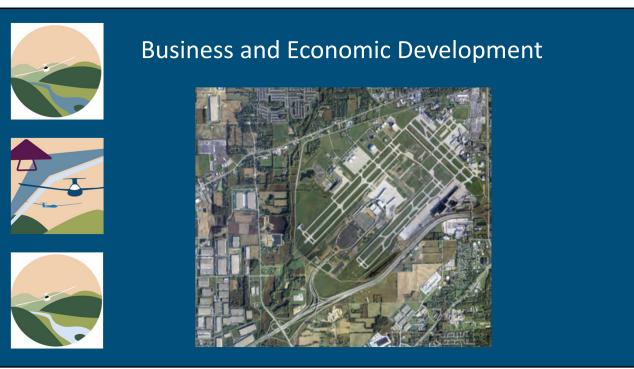
# Goals

- 1. Land Use and Zoning
- 2. Business and Economic Development
- 3. Quality of Life
- 4. Regional Visioning
- 5. Authentic Participation

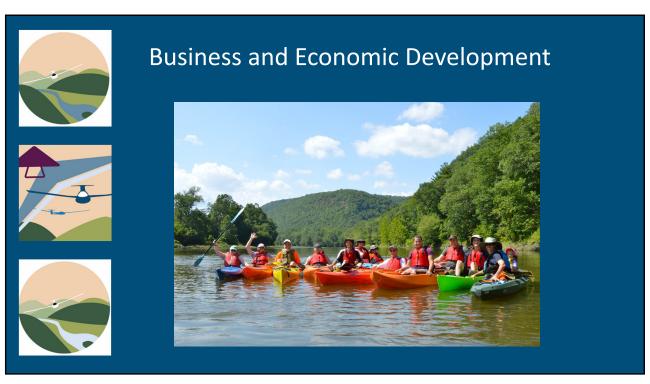






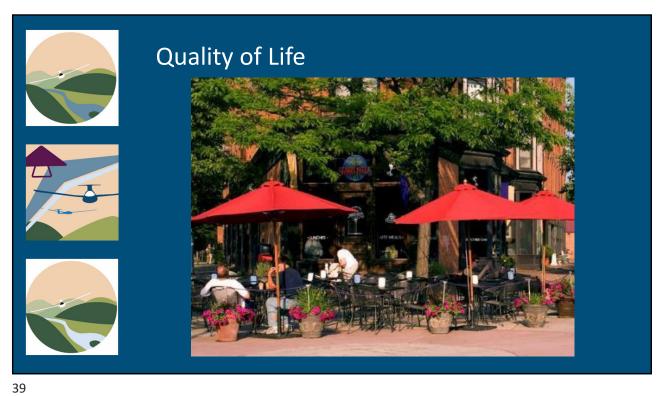








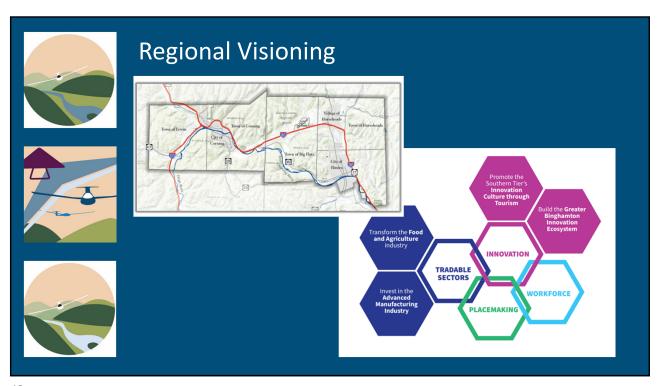




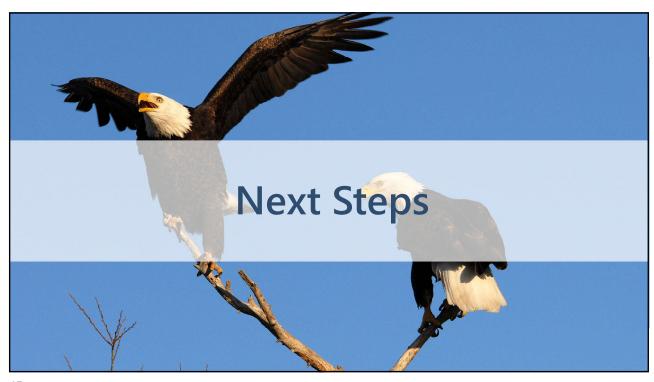


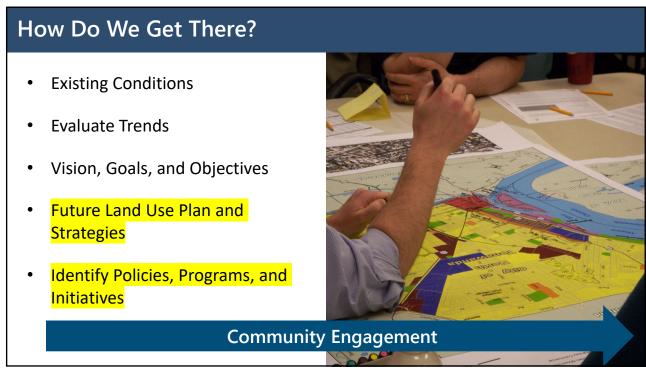


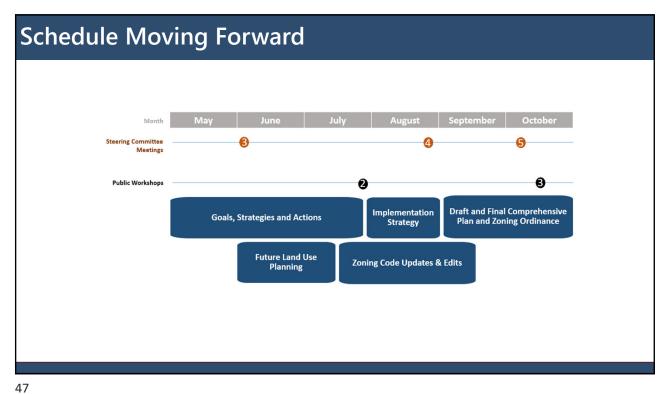






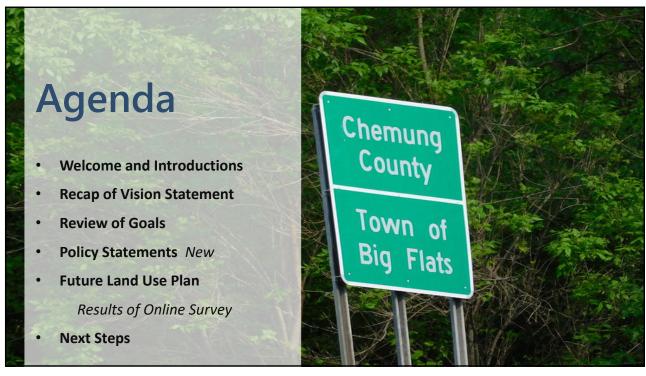


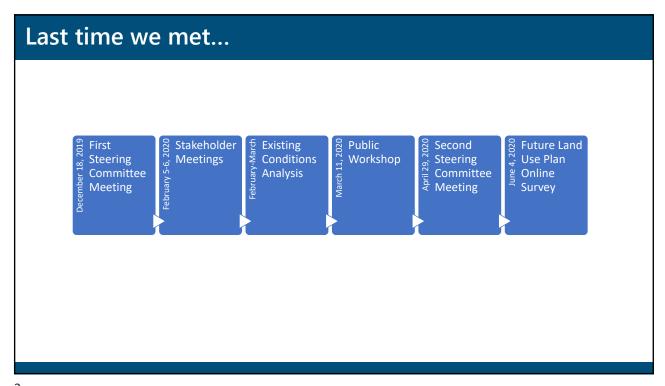












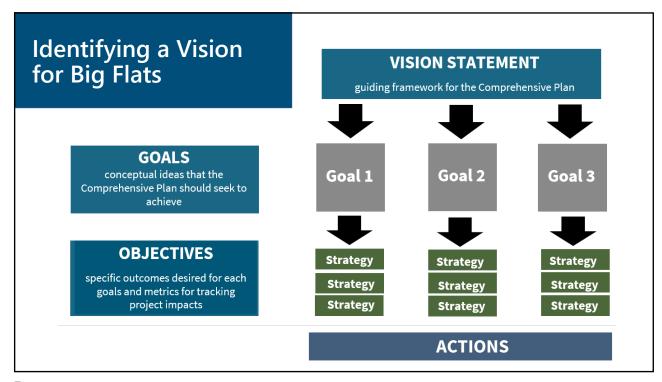
# Existing Conditions Summary

- Declining population
- Aging population
- Prosperous community
- Limited diversity in population
- High traffic volumes on through routes
- Opportunity to strengthen trail network
- 367+ acres of parkland, but gaps in access
- Focused development potential

Δ









#### **Goal - Land Use and Zoning**

Policy #1 – Smart Growth Principles: Remove barriers to Smart Growth development in the current Zoning Code.

Policy #2 – Designation of Growth Areas: Rezone designated growth areas (e.g., along Interstate 86, around the Elmira-Corning Regional Airport) to allow denser development.

Policy #3 – Protect Natural Sensitive Lands: Develop tools and techniques to conserve open space.

9

#### **Goal – Business and Economic Development**

Policy #1 – Retain Existing Businesses: Build on what already exists to create a strong foundation on which to attract new businesses, residents, and employment.

Policy #2 – Economic Growth: Provide the local capacity for economic growth.

Policy #3 – Community-Based Economic Development: Promote, support, and invest in businesses that serve local needs and are compatible with the vision, character, and cultural values of the community.

Policy #4 – Efficient Public Infrastructure Systems and Operations: Ensure that structures and networks are appropriately sized to adequately serve existing and future development to keep infrastructure capacity in line with demand.

#### **Goal – Quality of Life**

Policy #1 – Improve Health and Promote Active Living through Recreational Amenities: Support and increase public access to recreational and open space opportunities.

Policy #2 – Establish a Distinctive Brand: Create a well-publicized initiative that clearly communicates consensus-building, shared values, and sustainable development goals of the Town of Big Flats.

Policy # 3 – Provide Transportation Choices: Improve transit, biking, and pedestrian facilities, particularly in neighborhoods and other locations identified for infill development.

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#### **Goal - Regional Visioning**

Policy #1 – Promote Cooperation and Sharing of Resources: Explore opportunities for regional cooperation to allow for improved efficiency and cost savings in local government operations.

Policy #2 – Connect Local Activity Centers with Regional Destinations: Enhance connections so that residents can move throughout the region to access employment opportunities, services, and recreational amenities.

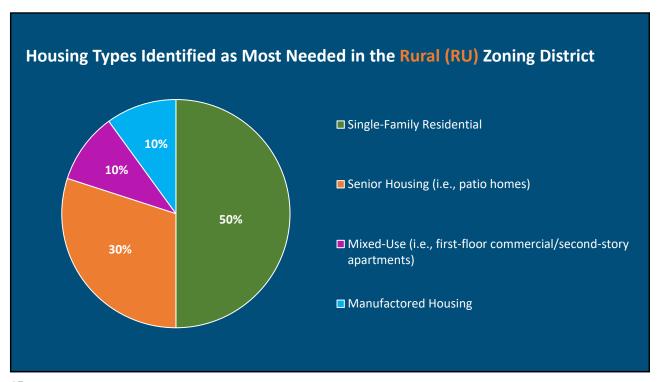
Invest in the
Advanced
Manufacturing
Industry

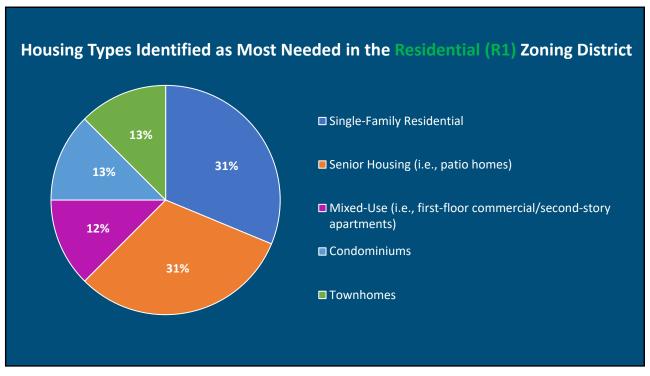
WORK! OK

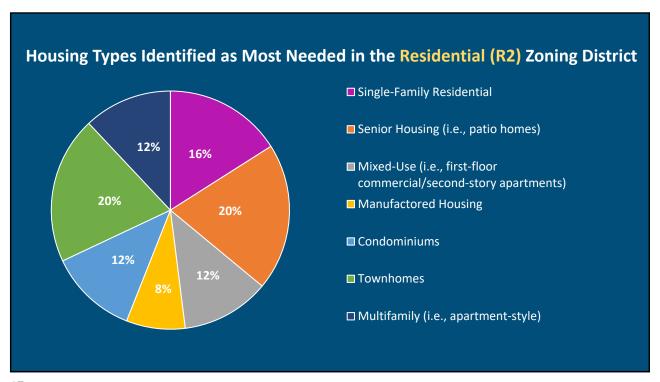
PLACEMAKING

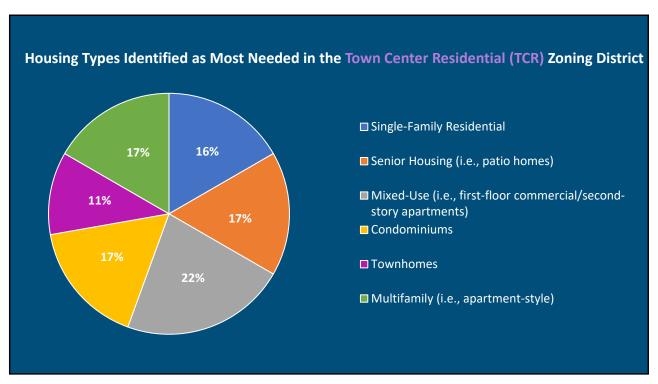












## We Asked: How should local zoning encourage business development in the Business Regional zoning district?

#### We Heard:

- Reduce parking requirements and review lot size requirements
- Loosen/modify restrictions on sign code by using currently approved variances as a guide
- Improve access management for connectivity between parking lots/walkability
- Improve zoning based on what businesses are most desired within the town
- Consider multiuse within the mall area
- Utilize Form Based Code

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### We Asked: How should local zoning encourage business development in the Town Center zoning district?

#### We Heard:

- Make residential zones open to businesses
- Change site requirements—encourage buildings closer to the road
- Mix up building uses
- Encourage upper-story living
- Create sidewalks that connect to areas of business
- Review signage
- Utilize Form Based Code

We Asked: How should local zoning encourage business development in the Business Neighborhood zoning district?

#### We Heard:

- Allow more uses or reduce parking minimums
- Ensure that there are sidewalks that connect to the area to allow for walkability between businesses
- Utilize Form Based Code

21

We Asked: How should new development should look in the Airport Business Development zoning district?

#### We Heard:

- Add new uses for architecture that allows for it to be varied and creative
- Allow additional uses
- Improve both architectural design and create designated green space for convenience of occupants
- Utilize Form Based Code

#### Additional Feedback:

- Change zoning near the airport to allow businesses
- Improve interest within the Route 64 commercial area by preventing zoning from being too binding
- Assess zoning by reviewing inconsistent approvals over the past 5 years—analyze trends and unmet needs. Review use tables and lot requirements.
- Use other towns as a benchmark
- Housing trumps other development types

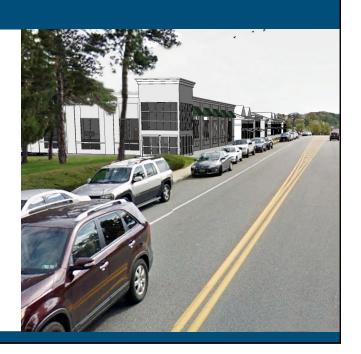
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#### **Map Activity Results** We Heard: We Asked: Identify a specific area in the Town that Add businesses that surround the airport, for example, storage warrants consideration as part facilities of our future land use planning and zoning update process Build on the mixed-use nature of the hamlet center to create a public gathering space that would attract RESIDENTIAL 1 DISTRICT (R1) new development RURAL DISTRICT (RU) TOWN CENTER (TC) Use of zoning in combination with using other towns as a benchmark TOWN CENTER RESIDENTIAL (TCR) and using the comprehensive plan BUSINESS NEIGHBORHOOD (BN) BUSINESS NEIGHBORHOOD 2 (E BUSINESS NON-RETAIL (BNR) will help to bring attention, thought and creativity to the Business BUSINESS REGIONAL (BR) COMMERCIAL LIGHT INDUSTRIAL (CL) Regional zoning district CONSERVATION (C) RECREATION CONSERVATION DISTRICT (RCD) Develop ACP South and complete PLANNED MULTI-RESIDENTIAL DEVELOPMENT (PMRD) an at grade crossing to 64 for SENIOR HOUSING PLANNED MULTIPLE RESIDENTIAL DISTRICT (SH) AIRPORT BUSINESS DEVELOPMENT (ABD) Kahler Road



#### **Meeting Objectives**

- Ensure clear understanding of intent and purpose of a Future Land Use Plan
- Agree on Future Land Use Plan "Character Areas"
  - Names of Character Areas
  - Intent of Designations
  - Locations
- Confirm format and content for Public Workshop #2



#### **Land Use versus Zoning**

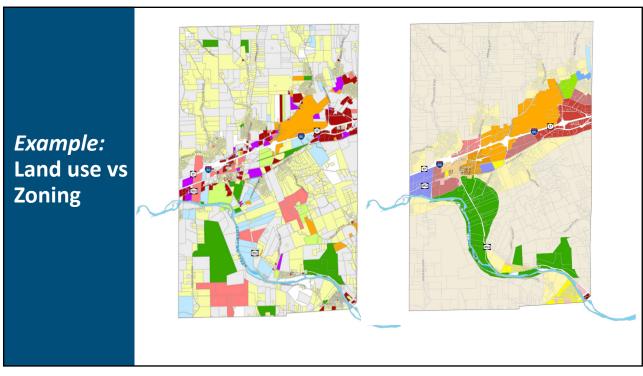
A future land use plan is intended to:

- Provide a <u>visual and narrative</u>
   <u>representation of the community's desired</u>
   <u>land use pattern</u>
- Identify where <u>specific development</u> <u>patterns</u> and types are most appropriate
- Convey an <u>overall vision</u> for the future
- Edges are intentionally "weakly" defined

A future land use plan is NOT intended to:

- Mimic existing land uses
- Be regulatory it is the <u>basis for</u>
   <u>updating zoning</u>, but it does not
   actually control land and property use
   in the Township
- <u>Define specific properties, zoning</u>
   <u>classifications, permitted uses, and</u>
   <u>requirements</u>. This is a function of the
   zoning code update.

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#### **Future Land Use Planning Considerations**

- What is the vision for the long-term development of the Town?
- How would you like areas that have the greatest chance to change, to develop (or not) **over the next 10 years**?
- What land use classification / "character area" best describes your vision?

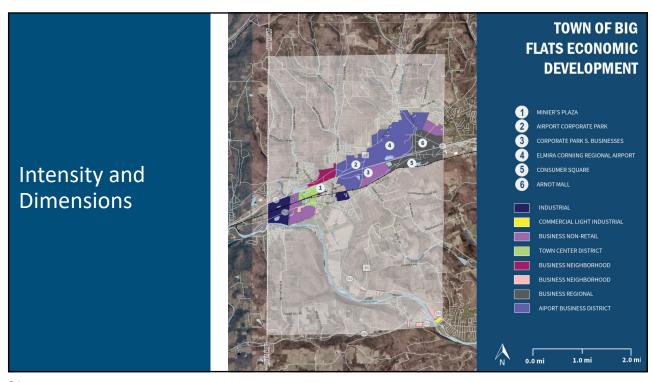
You define the <u>where</u>, we'll identify the tools to help you get there.

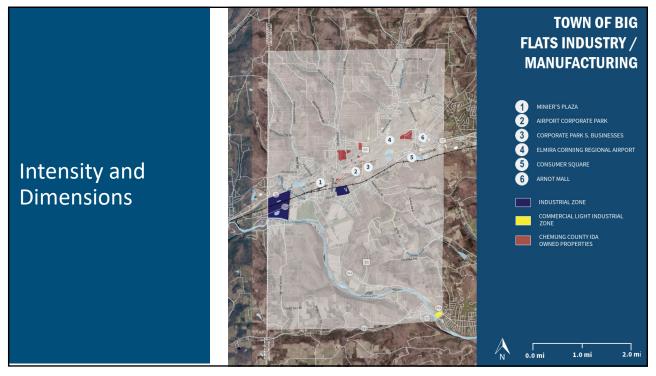
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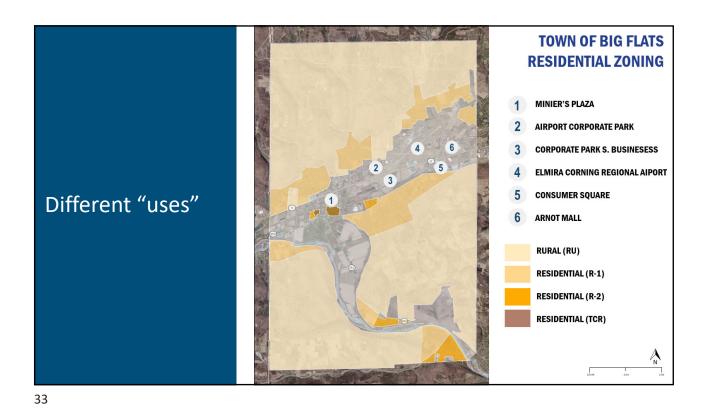
# What we've heard

- Central "hub"
- Elmira/Corning Regional Airport
- I-86 Corridor
- Quality of Life
- Outdoor Recreation









TOWN OF BIG FLATS PARKS, OPEN SPACE + RECREATIONAL RESOURCES

PARKS AND OPEN SPACE

PARKS AND OPEN SPACE

RECREATION

BOAT LAUNCH

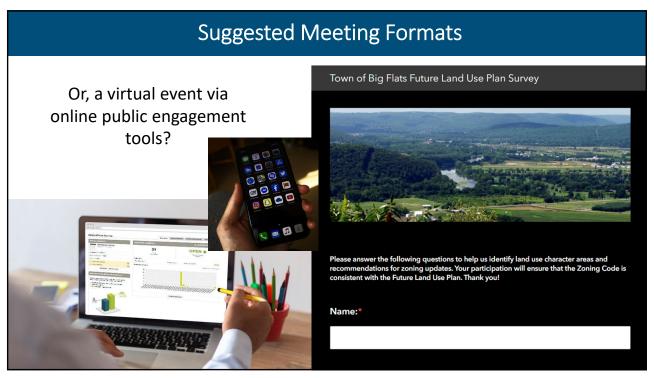
TRAILS

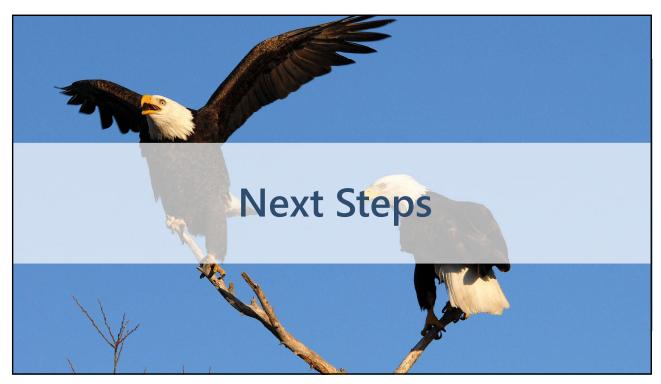
TOWN OF BIG FLATS PARKS, OPEN SPACE

TRECREATIONAL RESOURCES

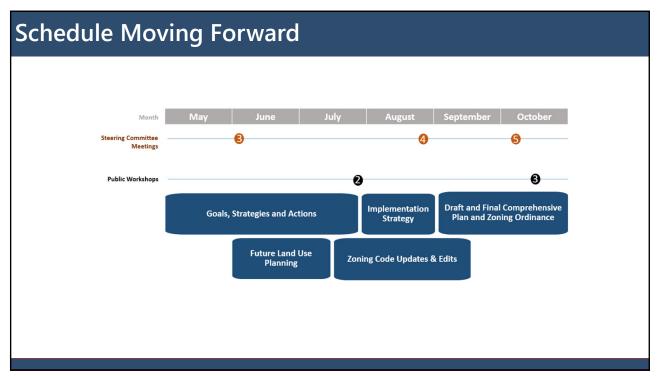






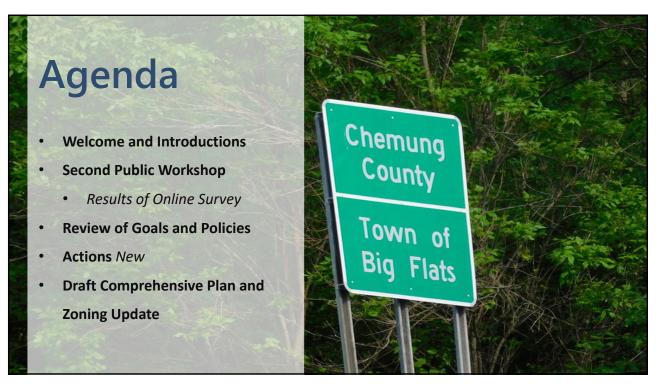


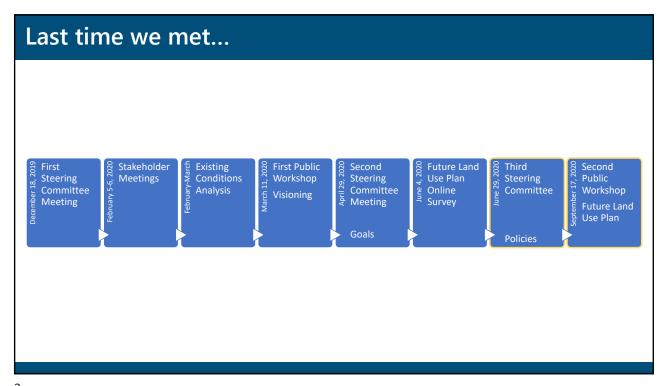














# Review of Policies

#### 1. Land Use and Zoning

Ensure a balanced mix of land uses that promotes well-managed growth, sustainable living, protects natural resources, and affords high quality of life.

#### 2. Business and Economic Development

Ensure that the community is resilient in its economic health and initiates sustainable development and redevelopment strategies that foster local business growth and builds confidence on local assets.

#### 3. Quality of Life

Ensure the protection of environmentally sensitive areas and that public health needs are addressed through physical activity, access to recreation, and safe neighborhoods.

#### 4. Regional Visioning

Ensure that all local assets connect with and support the plans of adjacent jurisdictions and the surrounding region.

#### 5. Authentic Participation

Ensure that the planning process actively involves all segments of the community in analyzing issues, generating visions, developing plans, and monitoring outcomes.

5



#### **Workshop Objectives**

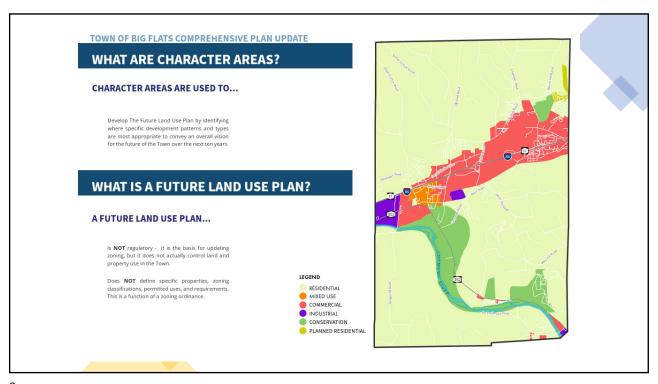
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  - · Intent of Designations
  - Locations
- Online Public Survey

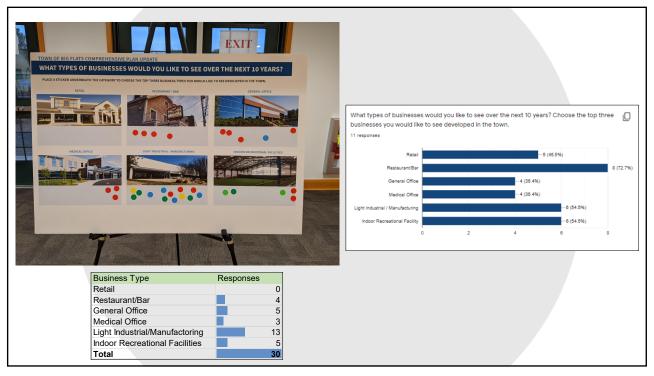


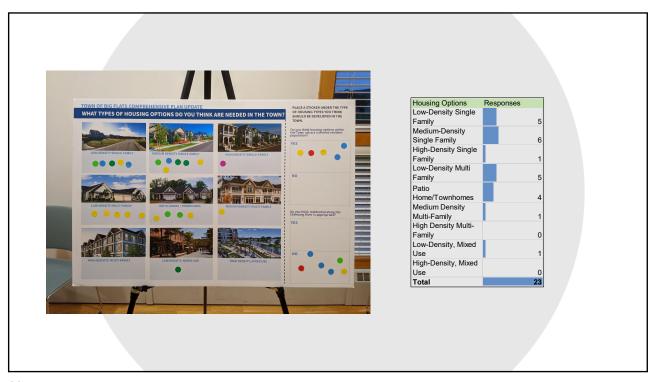
ALL IN-PERSON WORKSHOP PARTICIPANTS WILL BE REQUIRED TO WEAR A FACE COVERING AND PRACTICI SOCIAL DISTANCING. VIRTUAL OPPORTUNITY TO PARTICIPATE WILL ALSO BE MADE AVAILABLE.

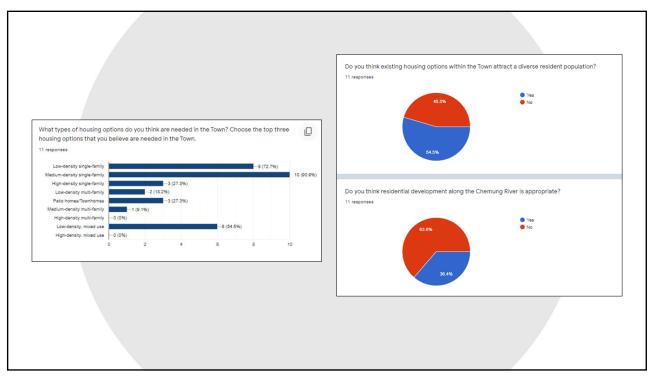
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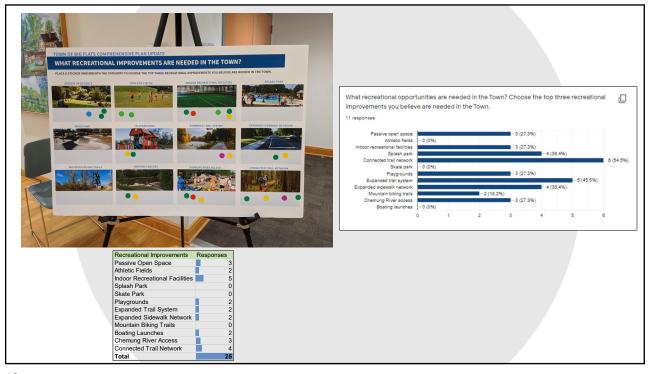
# WHAT IS A COMPREHENSIVE PLAN? A COMPREHENSIVE PLAN IS A DOCUMENT THAT... + Identifies a shared vision for the community + Provides direction and guidance for land use + Defines a set of goals and policies to direct and accomodate future growth - Provides the legal basis for zoning amendments WHY CREATE A COMPREHENSIVE PLAN? - Define the community's vision for growth and preservation - Town OF BIG FLATS PLANNING HISTORY Town OF BIG FLATS PLANNING HISTORY Town of Big Rats Comprehensive Plan (2006) incorporates feedback from elected and appointed leaders, business owners and residents in order to address concerns and build a consensus for the Towns topics are outlined in the 2006 plan. - Iand user/zoning: - Introprenent/recreation/natural resources; - housing/community, economic development/airport; and - Town Center TOWN Center TOWN OF BIG FLATS PLANNING HISTORY Town of Big Rats Comprehensive Plan (2006) incorporates feedback from elected and appointed leaders, business owners and residents in order to address concerns and build a consensus for the Towns topics are outlined in the 2006 plan. - Iand user/zoning: - Interpretation/instructure: - environment/recreation/natural resources; - housing/community, economic development/airport; and - Town Center

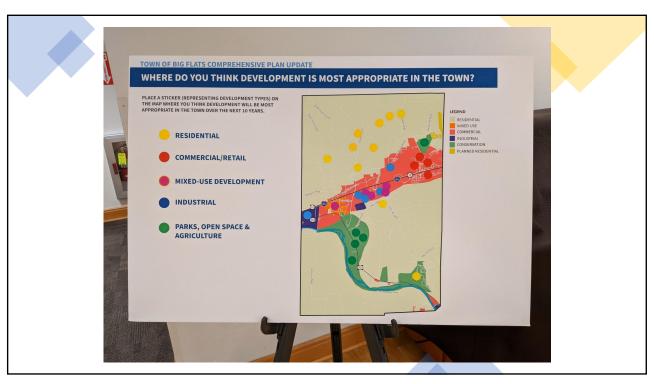


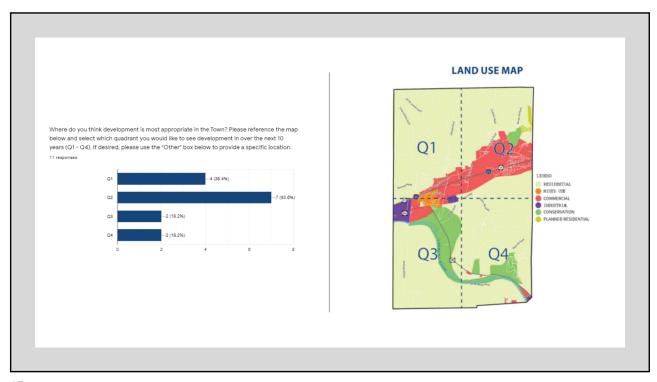






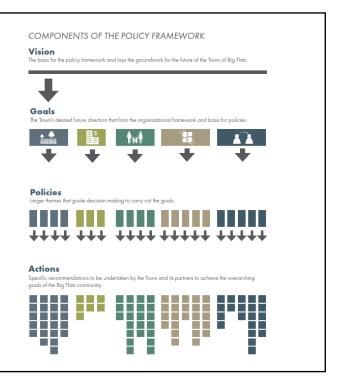








## Identifying a Vision for Big Flats



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#### **Goal - Land Use and Zoning**

Policy #1 – Smart Growth Principles: Remove barriers to Smart Growth development in the current Zoning Code.

- Make zoning and other land development regulations simple to use and easy to read to support the development of innovative, pedestrian-oriented, mixed-use projects.
- Coordinate regional transportation investments such as Interstate 86 and the Elmira-Corning Regional Airport with core commercial and manufacturing clusters.
- Focus opportunities for freight facility development to support economic growth and any new commercial and mixed-use development in the areas around the Elmira-Corning Regional Airport.
- · Leverage being a Registered Climate Smart Community and implement climate-smart land use.
- Implement action items associated with the Drainage Master Plan.

#### **Goal - Land Use and Zoning**

Policy #2 – Designation of Growth Areas: Direct growth to areas in the Town (e.g., along Interstate 86, around the Elmira-Corning Regional Airport) to allow denser development and other sustainable development goals.

- Focus commercial and industrial development to appropriate locations with good connections to existing development. For example, continue to direct development along the I-86 Corridor to create a stronger district.
- Coordinate regional transportation investments such as Interstate 86 and the Elmira-Corning Regional Airport with core commercial and manufacturing clusters.
- Cluster freight facilities to support economic growth and any new commercial and mixed-use development in the areas
  around the Elmira-Corning Regional Airport.
- Develop area planning for infill locations to establish place-specific goals, identify existing challenges, create policies to guide future development, and develop implementation strategies.
- Allow commercial development in outlying areas by special use permit only after requiring the developer to demonstrate
  the need for that service in that area. Adopt site and building design standards to ensure that any commercial
  development is in keeping with rural character.

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#### **Goal - Land Use and Zoning**

Policy #3 – Protect Natural Sensitive Lands: Develop tools and techniques to conserve open space.

- Require riparian and wetland buffer areas through zoning.
- Prohibit dew development in all floodplains unless it is a use that can be flooded without threatening property or human life.
- Evaluate development proposals near rivers for upstream and downstream impacts.
- Prohibit development on previously undeveloped land where the elevation is lower than the elevation of the 100-year flood as defined by FEMA.
- Prohibit development on previously undeveloped land within a setback to any endangered or protected fish and wildlife
  habitat or wetland conservation area.
- Designate and protect critical natural lands outside of the municipal development area, identifying areas that have a strong rural legacy.
- Explore the use of open space or recreation impact fees to preserve open space.
- Encourage green infrastructure strategies to collect and treat stormwater runoff, such as rain gardens, vegetated swales, and permeable pavements, through incentives in new developments or redevelopments.
- Designate growth areas and preservation areas defined by a municipal services area.

#### **Goal – Business and Economic Development**

Policy #1 – Retain Existing Businesses: Build on what already exists to create a strong foundation on which to attract new businesses, residents, and employment.

- Work with local property and business owners to build support for a special assessment district or improvements in the area.
- · Create a unified community events calendar to inform local businesses and potential customers.
- Designate an economic development person with dedicated staff time to implement programs and build
  relationships in the community, including operating programs, pursuing funding, and tracking results so the
  Town can modify its activities and investments as business needs change.
- Help nearby institutions that have a vested interest in community development by purchasing goods and services locally to supports local businesses and workers.
- Partner with local businesses and community colleges or workforce training programs to create a tailored curriculum that prepares students for jobs in high-priority industries.

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#### **Goal – Business and Economic Development**

Policy #2 – Economic Growth: Provide the local capacity for economic growth.

- Reinforce public investments to support investment by individual homeowners, business owners, commercial property owners, and/or banks and other financial institutions in places where there is existing private-sector activity.
- Continue to focus big box retailing along Interstate 86 and encourage small business development in town center zoning districts and neighborhood business districts.
- Create a special expedited or prioritized review procedure to process development proposals in designated town centers.
- Implement a marketing campaign to encourage and draw businesses into the Town of Big Flats.

#### **Goal – Business and Economic Development**

Policy #3 – Community-Based Economic Development: Promote, support, and invest in businesses that serve local needs and are compatible with the vision, character, and cultural values of the community.

- Develop a recreation economy. Encourage recreation business ventures, such as a local paddling outfitter.
- Use zoning, expedited review, and other incentives to encourage private recreational facilities to locate in the Town of Big Flats.
- Conduct a cost-benefit analysis for an indoor recreation facility that can host regional competitions.
- Increase tourism through better marketing of what already exists, such as the Chemung River corridor. New developments will benefit existing residents by creating new job opportunities and adding to the area's already high quality of life.

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#### **Goal – Business and Economic Development**

Policy #4 – Efficient Public Infrastructure Systems and Operations: Ensure that structures and networks are appropriately sized to adequately serve existing and future development to keep infrastructure capacity in line with demand.

- Develop a capital improvements program that aligns with the comprehensive plan that supports new development.
- Perform a study of public water and sewer services with an integrated regional approach to attract industry for residential and commercial development.

#### **Goal – Quality of Life**

Policy #1 – Improve Health and Promote Active Living through Recreational Amenities: Support and increase public access to recreational and open space opportunities.

- Explore shared-use agreements to expand public access to recreational facilities at schools, churches, and other locations.
- Require new residential developments when practical to include public open space or provide access to adjacent open space.
- Make recreational equipment such as bikes, snowshoes, and cross-country skis available through a community center, school, library, or commercial partner for residents to rent or borrow.
- Encourage or incentivize landowners to provide recreational trails and access to or through private lands.
- · Activate underutilized preserves and conservation areas, such as the Steege Hill Nature Preserve.
- · Implement applicable strategies from the Chemung River Trail Assessment & Comprehensive Master Plan.
- Leverage participation in the Community Ratings System to refocus old emotions about the Chemung River and its history of flooding towards the river as a recreational asset.

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#### **Goal** – Quality of Life

Policy #2 – Establish a Distinctive Brand: Create a well-publicized initiative that clearly communicates consensus-building, shared values, and sustainable development goals of the Town of Big Flats.

- Establish a Town of Big Flats brand and identity, with consistent fonts, colors and logo.
- Develop and distribute pamphlets and brochures/guides that share information about the Town to residents and visitors.
- Design and install educational and interpretive signage at Town sites and facilities.

#### **Goal – Quality of Life**

Policy # 3 – Provide Transportation Choices: Improve transit, biking, and pedestrian facilities, particularly in neighborhoods and other locations identified for infill development.

- Update zoning where appropriate to require new developments to include pedestrian- and bicyclist-friendly features, including sidewalks, maximum setbacks from the street, reduced parking, and bicycle parking.
- Emphasize increased connectivity when expanding the street network by limiting cul-de-sacs and dead ends, which are disconnected.
- Adopt traffic calming and context-sensitive street design guidelines around schools, in residential neighborhoods, and in other key activity centers.
- · Require or encourage connections between new developments and adjacent neighborhoods.
- Use zoning, expedited review, and other incentives to encourage health care providers, housing for older adults, assisted living facilities, and rehab centers to locate in key activity centers with transit and pedestrian facilities.

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#### **Goal - Regional Visioning**

Policy #1 – Promote Cooperation and Sharing of Resources: Explore opportunities for regional cooperation to allow for improved efficiency and cost savings in local government operations.

- Coordinate with nearby towns and villages to share resources, exchange ideas, and forge partnerships to build and access planning capacity.
- Participate in regional coordinated planning and policy guidance documents.
- Support the Southern Tier Regional Consortium.
- Enhance partnership between the Chemung County Chamber of Commerce and Finger Lakes Wine Country.

anufacturing

**PLACEMAKING** 

#### **Goal - Regional Visioning**

Policy #2 – Connect Local Activity Centers with Regional Destinations: Enhance connections so that residents can move throughout the region to access employment opportunities, services, and recreational amenities.

- Connect local leaders with Southern Tier higher education institutions on economic development efforts.
- Leverage the Consortium, regional planning boards, and the Regional Economic Development Council to identify opportunities for collaboration on community development projects, such as road and infrastructure projects.
- Coordinate local efforts to invest in people and skills by incorporating skills development of workers as a priority at all levels of regional economic development planning.
- Participate with regional ad hoc working groups to enhance availability of entrepreneurial advisory, educational, collaboration and business planning opportunities.

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#### **Goal – Authentic Participation**

Policy #1 – Provide Ongoing and Understandable Information for All: Inform and educate all citizens about development and decision-making processes.

- Utilize a pre-application meeting to assist parties interested in developing and improving residential
  and commercial properties in the Town of Big Flats. Bring developers and the development
  community into the visioning process.
- Enact clear design guidelines so that streets, buildings, and public spaces work together to create a sense of place.
- Make easy-to-understand zoning handouts available online and at Town hall. Providing a simple
  explanation of what is allowed and contact information for further questions can ease the burden
  of seeking permit approvals.

#### **Goal – Authentic Participation**

Policy #2 – Use a Variety of Communications Channels to Inform and Involve: Disseminate planning and development information on a consistent basis.

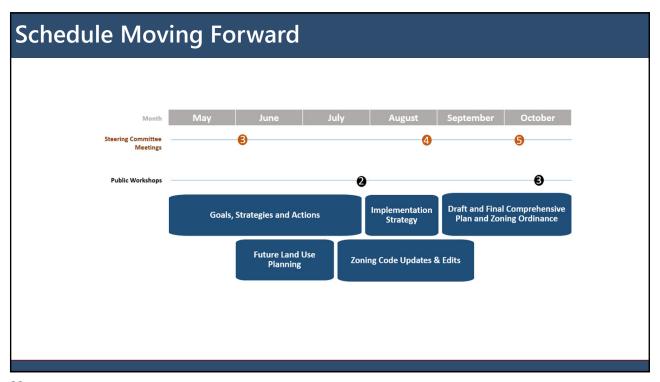
- Hold regular community meetings, in locations and at times that allow people on different schedules and in different parts of the community to attend, to encourage public participation in developing plans and other land use regulations.
- Distribute a weekly bulletin of community meetings via email, local paper, direct-mailers, or others forms of communication accessible to everyone.
- Develop websites, social media tools, or public access television stations to provide broadcasts or recordings of community meetings for those unable to attend in person.
- Use social media platforms to connect audiences of all demographics, and to inform and engage the public on events as they are happening.
- Maintain a website to increase the availability of information, such as changes to a specific site design or
  posting common questions and information about the Uniform Code. In this way, the public can remain
  informed and engaged in site design and development review and other planning processes.

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#### **Next Steps**

- ✓ Steering Committee Meeting #5
- ✓ Draft and Final Comprehensive Plan and Zoning Update
- ✓ Town Board Meeting

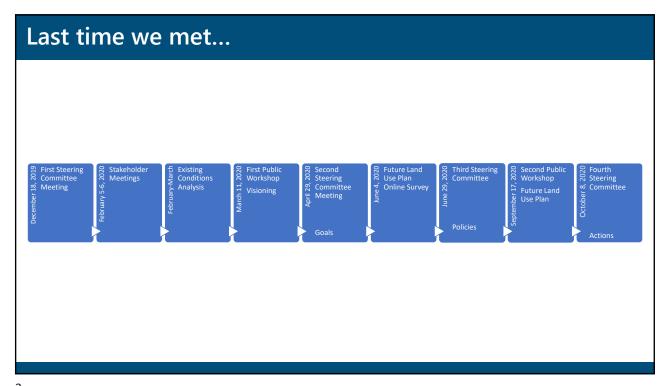












#### • Central "hub" • Elmira/Corning Regional Airport • I-86 Corridor **Emerging** Quality of Life Themes... Outdoor Recreation ✓ Transparent, fair, and inclusive development processes ✓ Provide centralized, easily accessible information

#### Existing Conditions Summary

- Declining population
- Aging population
- Prosperous community
- Limited diversity in population
- High traffic volumes on through routes
- Opportunity to strengthen trail network
- 367+ acres of parkland, but gaps in access
- Focused development potential

5



#### **Workshop Objectives**

- In a word, how would you describe
   Big Flats to someone who has never been here?
- What aspects of Big Flats are most important to preserve?
- What is the area where you see the greatest need for improvement?
- How would you like to be able to describe Big Flats in 10 years?



7

#### **Vision Statement**

The Town of Big Flats will maintain its high quality of life and small-town amenities while encouraging sustainable residential, commercial, industrial and recreational growth. It will prioritize regional connectivity, economic development, tourism and a healthy range of housing and employment choices.

#### **Workshop Objectives**

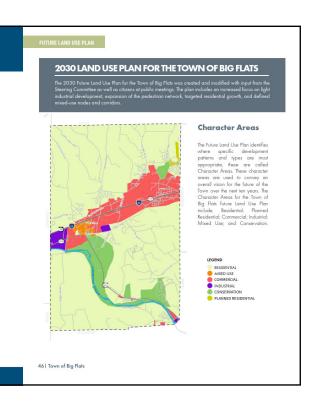
- Ensure clear understanding of intent and purpose of a Future Land Use Plan
- Agree on Future Land Use Plan "Character Areas"
  - Names of Character Areas
  - Intent of Designations
  - Locations
- Online Public Survey



۵

#### **Future Land Use Plan**

- Industrial/manufacturing is most desired, specifically in areas within the Town that are currently being utilized for industrial, mixed-use, and commercial/retail purposes
- Interest to increase restaurants and bars
- Low-density single-family and mediumdensity single-family homes
- · Connected and expanded trail network





## Review of Goals

- Land Use and Zoning
- **Business and Economic** 2. Development
- Quality of Life 3.
- 4. Regional Visioning
- 5. **Authentic Participation**



#### 1. Land Use and Zoning

Ensure a balanced mix of land uses that promotes well-managed growth, sustainable living, protects natural resources, and affords a high quality of life..

#### 2. Business and Economic Development

Ensure that the community is economically resilient and initiates sustainable development and redevelopment strategies that foster local business growth and builds confidence in local assets..

#### 3. Quality of Life

Ensure the protection of environmentally sensitive areas and that public health needs are addressed through walkability, access to open space, and healthy neighborhoods.

#### 4. Regional Visioning

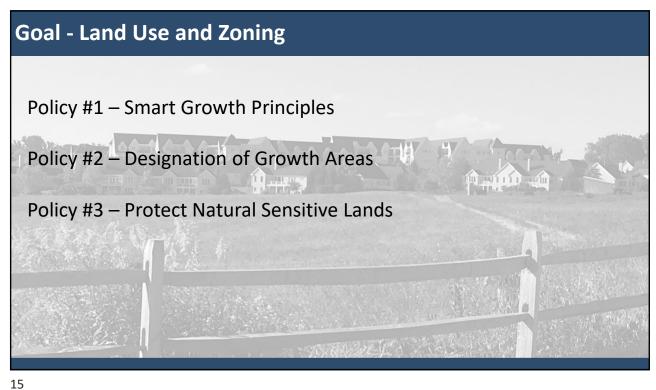
Ensure that all local assets connect with and support the plans of adjacent jurisdictions and the surrounding region.

#### 5. Authentic Participation

Ensure that the planning process actively involves all segments of the community in analyzing issues, generating visions, developing plans, and monitoring outcomes.

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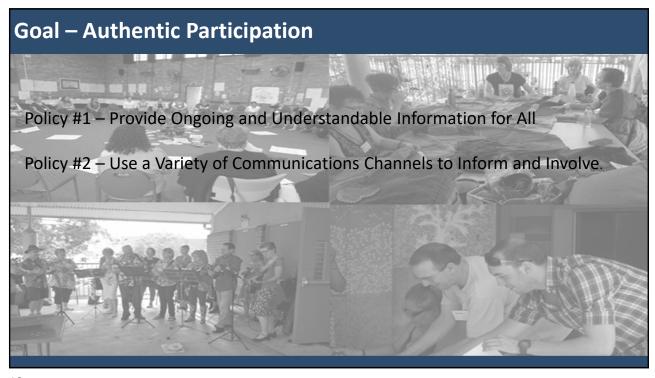
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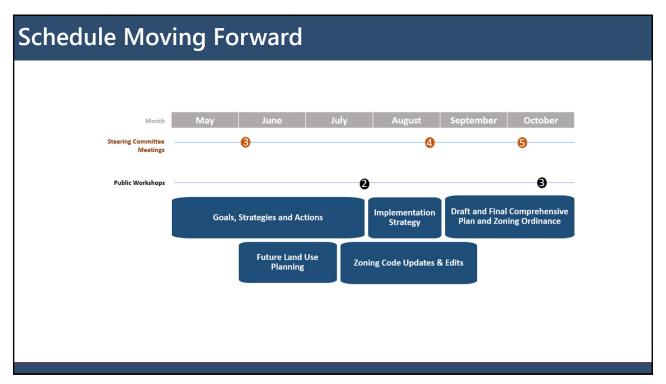


#### **Next Steps**

- ✓ Planning Board review on December 1st
- ✓ Adoption at Town Board meeting on December 16th



21





## Appendix C Stakeholder Meeting Maps



# TOWN OF BIG FLATS PARKS, OPEN SPACE + RECREATIONAL RESOURCES

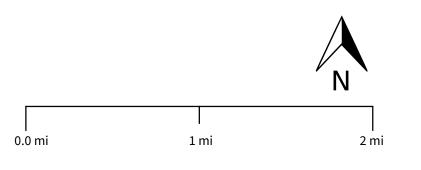


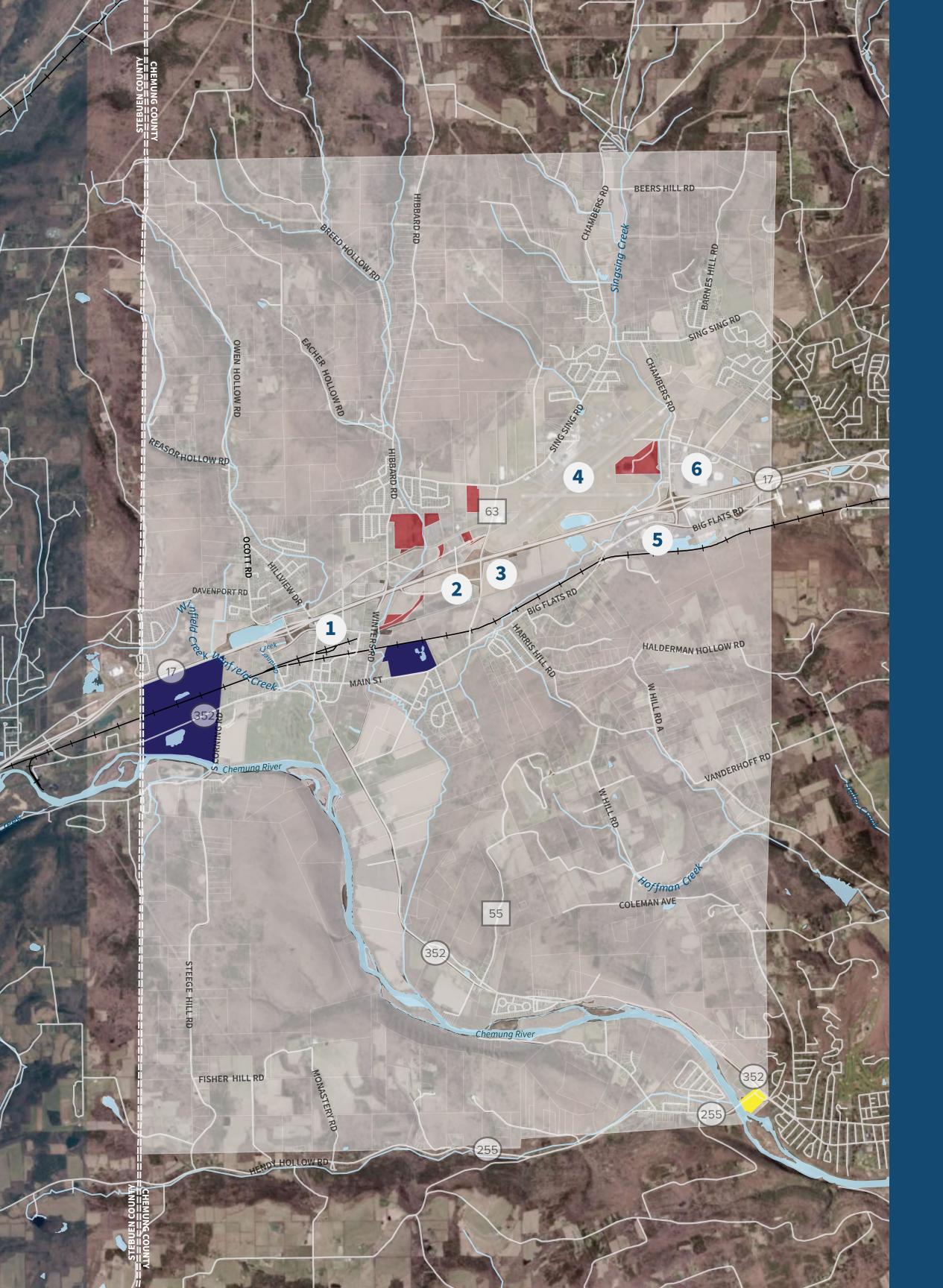
PARKS AND OPEN SPACE





• • • • • TRAILS

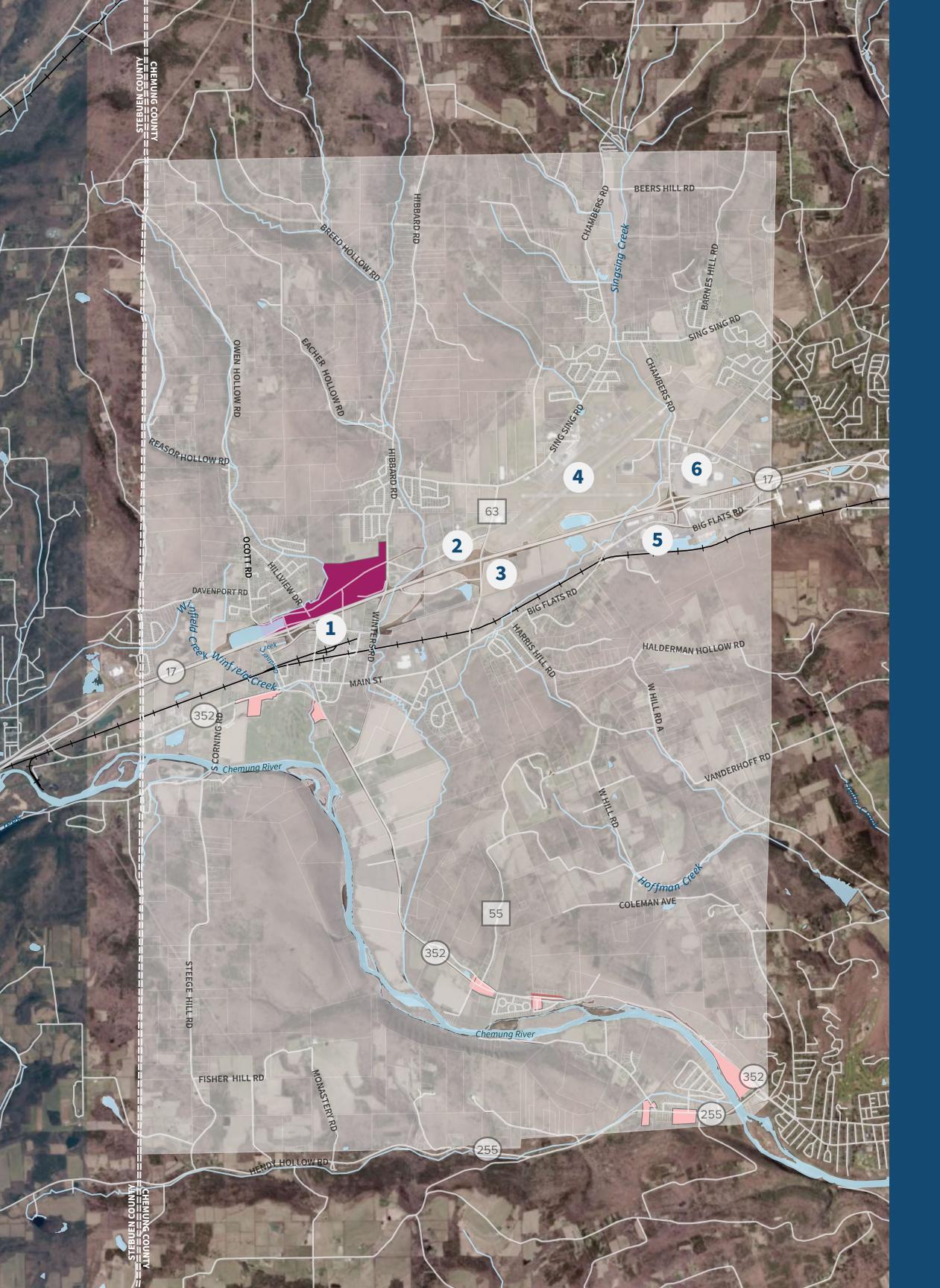




### TOWN OF BIG FLATS INDUSTRY / MANUFACTURING

- 1 MINIER'S PLAZA
- 2 AIRPORT CORPORATE PARK
- 3 CORPORATE PARK S. BUSINESSES
- 4 ELMIRA CORNIING REGIONAL AIRPORT
- 5 CONSUMER SQUARE
- 6 ARNOT MALL
- INDUSTRIAL ZONE
- COMMERCIAL LIGHT INDUSTRIAL ZONE
- CHEMUNG COUNTY IDA
  OWNED PROPERTIES



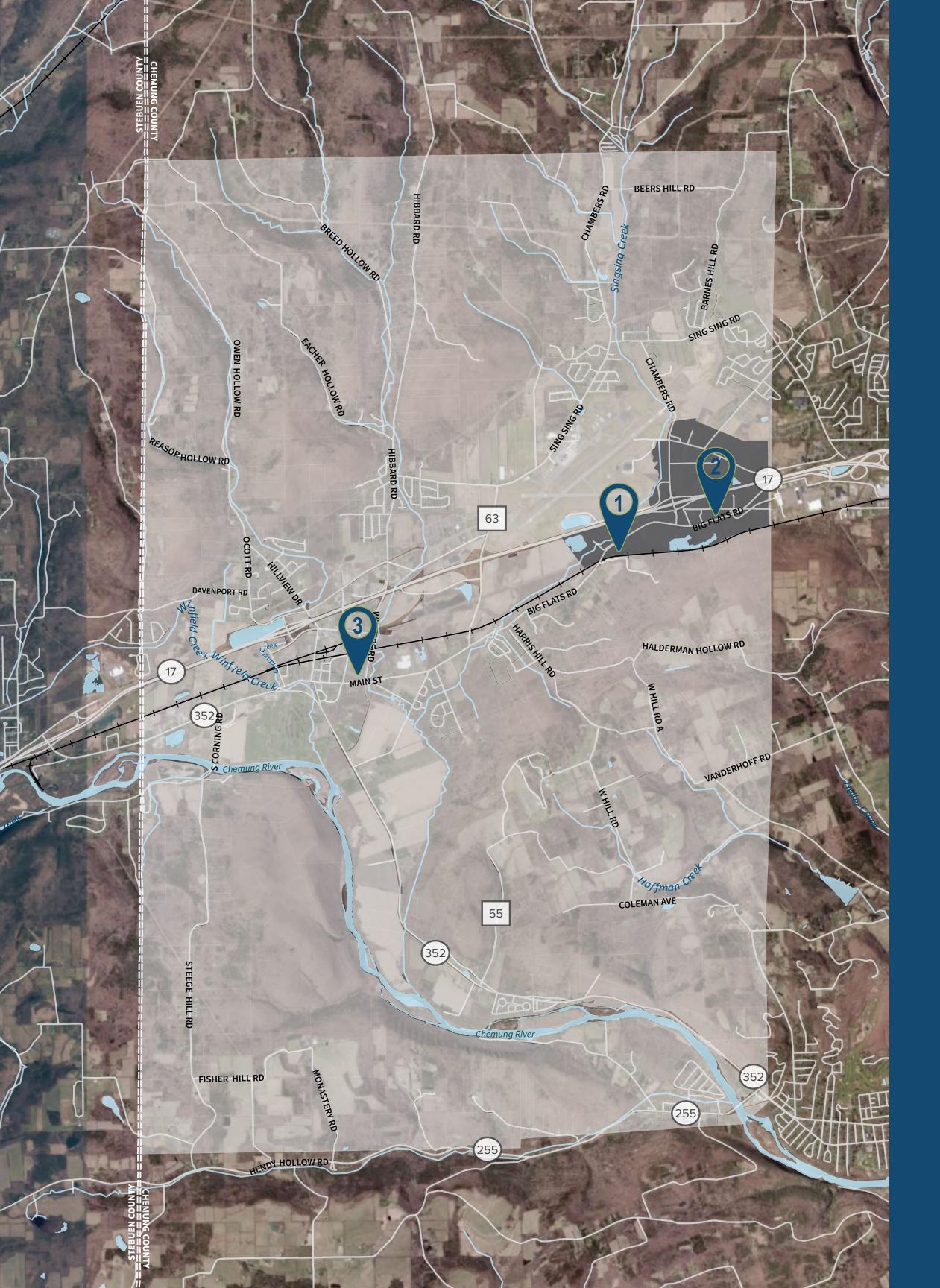


## TOWN OF BIG FLATS SMALL BUSINESSES

- MINIER'S PLAZA
- 2 AIRPORT CORPORATE PARK
- 3 CORPORATE PARK S. BUSINESSES
- 4 ELMIRA CORNIING REGIONAL AIRPORT
- 5 CONSUMER SQUARE
- 6 ARNOT MALL
- BUSINESS NEIGHBORHOOD ZONE
- BUSINESS NEIGHBORHOOD ZONE



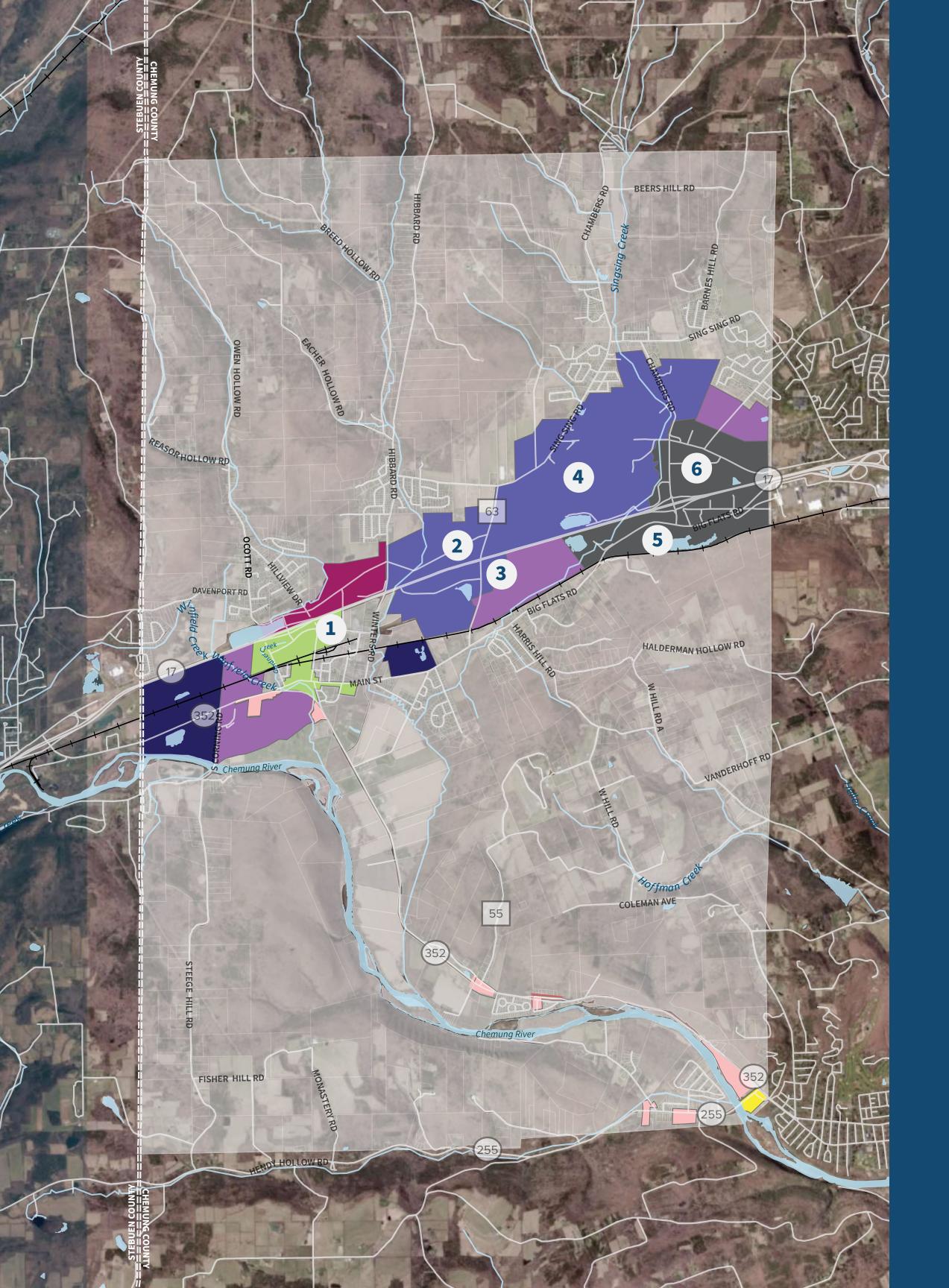
0.0 mi 1.0 mi 2.0 mi



# TOWN OF BIG FLATS CAR DEALERSHIPS

- 1 Simmons Rockwell Auto Group
- Williams
  Auto Group
- Wren's Auto Center
- Business Retail
  District





### TOWN OF BIG FLATS ECONOMIC DEVELOPMENT

- 1 MINIER'S PLAZA
- 2 AIRPORT CORPORATE PARK
- 3 CORPORATE PARK S. BUSINESSES
- 4 ELMIRA CORNIING REGIONAL AIRPORT
- 5 CONSUMER SQUARE
- 6 ARNOT MALL
- INDUSTRIAL
- COMMERCIAL LIGHT INDUSTRIAL
- BUSINESS NON-RETAIL
- TOWN CENTER DISTRICT
- BUSINESS NEIGHBORHOOD
- BUSINESS NEIGHBORHOOD
- BUSINESS REGIONAL

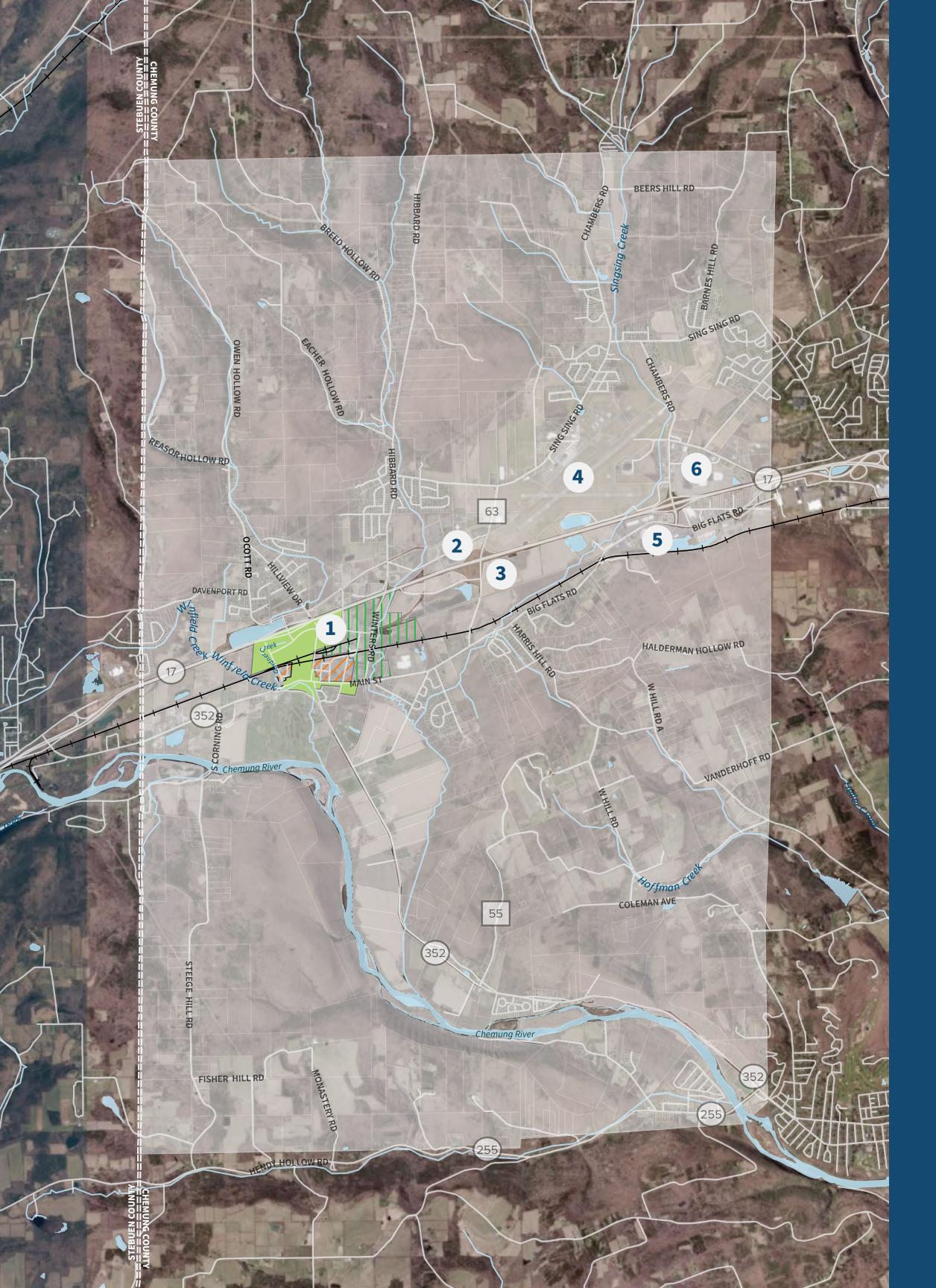
0.0 mi

AIPORT BUSINESS DISTRICT



1.0 mi

i 2.0 mi



# TOWN OF BIG FLATS RETAIL / COMMERCIAL

- 1 MINIER'S PLAZA
- 2 AIRPORT CORPORATE PARK
- 3 CORPORATE PARK S. BUSINESSES
- 4 ELMIRA CORNIING REGIONAL AIRPORT
- 5 CONSUMER SQUARE
- 6 ARNOT MALL
- TOWN CENTER ZONE
- TOWN CENTER 2 ZONE
  - TOWN CENTER RESIDENTIAL ZONE



